

ORDINARY MEETING OF COUNCIL TO BE HELD ON TUESDAY, 18 NOVEMBER 2025 AT 7:00 PM LEVEL 3, COUNCIL CHAMBER

LATE AGENDA

NOTE: For Full Details, See Council's Website – www.kmc.nsw.gov.au under the link to business papers

GB.16 Ku-ring-gai TOD Alternative

2

File: S14846-2

To provide Council with a list of amendments, made by Department of Planning, Housing and Infrastructure (DPHI), to Council's adopted Ku-ring-gai TOD Alternative.

Recommendation:

That Council note the amendments made by DPHI to Council's adopted Ku-ring-gai TOD Alternative.

KU-RING-GAI TOD ALTERNATIVE

EXECUTIVE SUMMARY

PURPOSE OF REPORT:

To provide Council with a list of amendments, made by

Department of Planning, Housing and Infrastructure

(DPHI), to Council's adopted Ku-ring-gai TOD

Alternative.

BACKGROUND: At the Extraordinary Meeting of Council of 5 June 2025

Council adopted a set of draft LEP maps and clauses as well as a revised implementation strategy. Council also resolved to submit the documents to DPHI for the

purposes of preparing a State Environmental Planning Policy to implement Council's Alternate TOD scheme.

COMMENTS: Council submitted the Ku-ring-gai TOD Alternative to

DPHI on the 10 June 2025, followed by the proposed amendments to the KLEP and SEPP on the 12 June.

Since that time DPHI has undertaken a detailed review of

the plans and made some amendments.

Council's alternative TOD plan, with amendments made

by DPHI, was published on 14 November 2025.

In the context of the overall plans, the amendments are

considered minor.

RECOMMENDATION:

That Council note the amendments made by DPHI to

Council's adopted Ku-ring-gai TOD Alternative.

(Refer to the full Recommendation at

the end of this report)

PURPOSE OF REPORT

To provide Council with a list of amendments, made by Department of Planning, Housing and Infrastructure (DPHI), to Council's adopted Ku-ring-gai TOD Alternative.

BACKGROUND

At the Extraordinary Meeting of Council of 5 June 2025 Council resolved in part to adopt a set of draft LEP maps and clauses as well as a revised implementation strategy and submit them to DPHI for the purposes of preparing a State Environmental Planning Policy to implement Council's alternate TOD scheme.

COMMENTS

Council submitted the Ku-ring-gai TOD Alternative to DPHI on the 10 June 2025, followed by the proposed amendments to the KLEP and SEPP on the 12 June 2025. Since that time DPHI has undertaken a detailed review of the plans and made some amendments.

Council's alternative TOD plan, with amendments made by DPHI, was published on 14 November 2025.

DPHI issued draft LEP maps (Attachment A1) and a draft instrument on Monday 10 November 2025. The final instrument *State Environmental Planning Policy Amendment (Ku-ring-gai Station Precincts) 2025* (Attachment A2) was published on the NSW Legislation website and come into effect on Friday 14 November 2025.

At the time of writing this report, the final LEP maps had not been published. Therefore, this report is a summary of amendments made by the NSW Government to Council's adopted plan as of 10 November 2025 which DPHI has advised are the final version. A Table of amendments is attached to this report as **Attachment A3**, and a summary is provided below.

All centres

- Introduction of Low and Mid-Rise Exclusion Map

Gordon

Amendments to:

- Affordable Housing Maps to include 2% Contribution Rate on certain Council lands
- Height of Building (HOB) Map, FSR Map, Lot Size Map and Affordable Housing Map applying to 1-7 Carlotta Avenue and 1A Carlotta Avenue, Gordon
- HOB Map and addition of new clause Non-Residential Floor Space Ratio applying to 924 Pacific Highway, Gordon
- HOB Map applying to Council owned land at 9, 15 and 17 Dumaresq Street, Gordon
- HOB Map applying to 810 Pacific Highway, Gordon
- Land Zoning Map, HOB Map, FSR Map and Active Frontages Map applying to land within the rail corridor near Gordon Station.

- Key Site Clause applying to the Gordon Centre (784, 786-788, 788A, 790, and 802-808 Pacific Highway, Gordon)

Killara

Amendments to:

- FSR Map applying to 2 Spencer Road, Killara
- Affordable Housing Map on certain lands (including Council owned land) on Marian Street, Lorne Avenue, Culworth Avenue, Killara
- Low and Mid-rise Exclusion Map applying to 21, 23A Karranga Avenue, and 9 Tasman Crescent, Killara
- Housing SEPP TOD Map to include heritage item at 9 Stanhope Road, Killara

Lindfield

Amendments to:

- Affordable Housing Maps applying 2% Contribution Rate on certain Council lands
- HOB Map and FSR Map applying to 22 Bent Street and 2, 4, 6, 8, 10, 12, 14, 16 & 18 Newark Crescent, Lindfield
- HOB Map applying to 345 Pacific Highway, Lindfield
- HOB Map applying to 239, 251,257, 259, 265-271, 283, 295-303, 305-309,313, 317, 321, 323, 329 Pacific Highway and 1-5 Tryon Place, Lindfield
- Housing SEPP TOD Map to include heritage items at 9 Middle Harbour Road and 1 Valley Road. Lindfield

Roseville

Amendments to:

- HOB Map and FSR map applying to 5 Oliver Rd and 4 Roseville Ave. Roseville
- Housing SEPP TOD Map to include heritage item at 29 Roseville Ave, Roseville.

Affordable Housing Clause

Council's proposed affordable housing clause was not included as part of the State Environmental Planning Policy Amendment (Ku-ring-gai Station Precincts) 2025. An affordable housing clause (Cl 6.14) was inserted into the KLEP by Ku-ring-gai Local Environmental Plan 2015 (Amendment No 40) on 24 October 2025. DPHI are currently preparing an amendment to the existing Cl 6.14 so that it references Council's adopted Affordable Housing Contributions Scheme and applies within the TOD precincts.

Amendments to existing TOD maps

DPHI have made amendments to the existing TOD maps in SEPP housing to include 4 additional sites. This includes the Heritage items at 12 Stanhope Rd, Killara, 1 Valley Rd and 9 Middle Harbour

Rd, Lindfield and 29 Roseville Ave, Roseville. No other amendments have been made to the existing maps meaning that the TOD controls will still continue to apply to the saved State Significant Development (SSD) sites.

TOD Legal Action

Confidential Attachment A4 contains concerning Council's current legal proceedings against the State of New South Wales for consideration by Council.

INTEGRATED PLANNING AND REPORTING

Theme - Places, Spaces and Infrastructure

Community Strategic Plan Long Term Objective

P2.1 A robust planning framework is in place to deliver quality design outcomes and maintain the identity and character of Ku-ring-gai.

Delivery Program Term Achievement

P2.1.1 Land use strategies, plans and processes are in place to effectively manage the impact of new development.

Operational Plan Task

P2.1.1.1 Commence development of plans and strategies as required by the Greater Sydney Commission's North District Plan.

GOVERNANCE MATTERS

Council's Integrated Planning and Reporting documents are based on a set of long-standing community values and aspirations which have been fundamentally challenged by implementation of the State Government's Transport Oriented Development (TOD) Program and proposed Low and Mid-Rise Housing SEPP.

Adoption and implementation of Council's alternate TOD scheme, which was prepared following significant public engagement and participation, reflects a step change in the future direction of urban development in Ku-ring-gai.

RISK IMPLICATION STATEMENT

Council's extensive planning and consultation processes engaged in over the last 20 months has served to address and partially mitigate the impacts of the TOD.

FINANCIAL CONSIDERATIONS

Gazettal of Council's preferred alternative has been achieved prior to the upcoming hearing in the matter of Ku-ring-gai Council v State of New South Wales, Land and Environment Court Proceedings 2024/00173748.

SOCIAL CONSIDERATIONS

There are no additional social considerations arising from this report other than those previously reported.

ENVIRONMENTAL CONSIDERATIONS

There are no additional environmental considerations arising from this report other than those previously reported.

COMMUNITY CONSULTATION

There has been no additional community consultation in the preparation of this report.

INTERNAL CONSULTATION

Consultation has been undertaken with the General Manager, Director Strategy and Environment and senior Council staff.

Councillors have been periodically briefed on the extent, nature, and outcomes of communications with DPHI.

SUMMARY

At the Extraordinary Meeting of Council of 5 June 2025 Council resolved in part to adopt a set of draft LEP maps and clauses as well as a revised implementation strategy and submit them to DPHI for the purposes of preparing a State Environmental Planning Policy to implement Council's alternate TOD scheme.

Council submitted the Ku-ring-gai TOD Alternative to DPHI on the 10 June 2025, followed by the proposed amendments to the KLEP and SEPP on the 12 June. Since that time DPHI has undertaken a detailed review of the plans and made some amendments.

Council's alternate TOD plan, with amendments made by DPHI, was published on 14 November 2025.

In the context of the overall plans, the amendments are considered minor.

RECOMMENDATION:

- A. That Council note the amendments made by DPHI to Council's adopted Ku-ring-gai TOD Alternative.
- B. That Council notes the publication on 14 November 2025 of *State Environmental Planning Policy Amendment (Ku-ring-gai Station Precincts) 2025*.
- C. That Council consider the advice in Confidential Attachment A4.

Fae Sarshoghi Urban Design Projects Officer Stephanie Griffiths
Senior Urban Designer

Bill Royal

Team Leader Urban Design

Craige Wyse

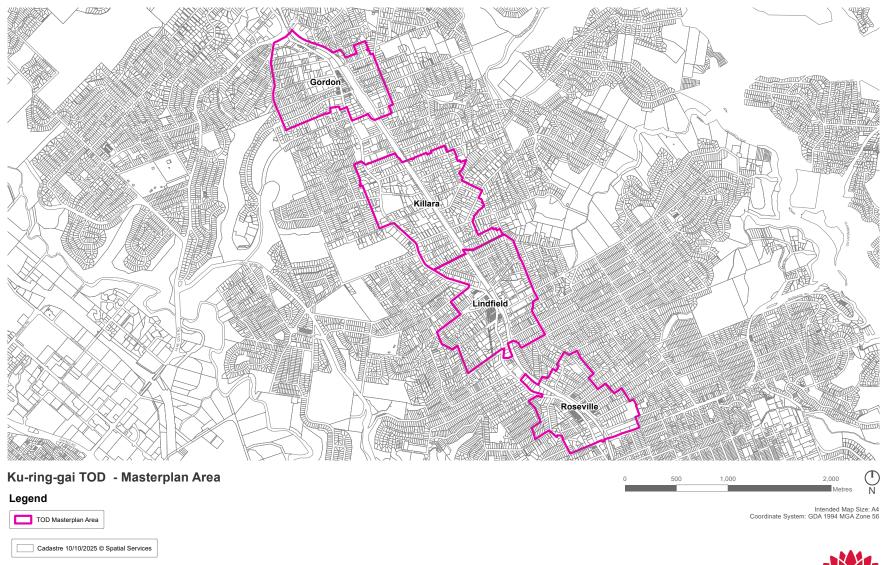
Team Leader Urban Planning

Andrew Watson

Director Strategy & Environment

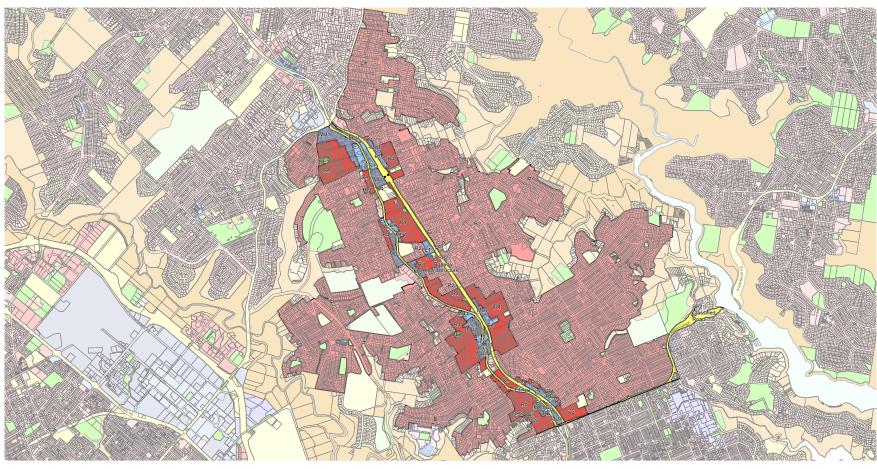
Attachments:	A1 <u>↓</u>	Draft LEP Maps - Issued by DPHI - 10 November 2025		2025/379052
	A2 <u>↓</u>	State Environmental Planning Policy Amendment (Ku-		2025/381218
		ring-gai Station Precincts) 2025 - 14 November 2025		
	A3 <mark>↓</mark>	Mapping Amendments - Council Adopted vs DPHI		2025/381246
		Approved		
	A4	Ku-ring-gai Council v The State of NSW - Land and	Excluded	Confidential
		Environment Court of NSW		





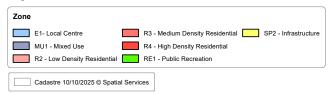






Ku-ring-gai Local Environmental Plan 2015 - Proposed Land Zoning

Legend



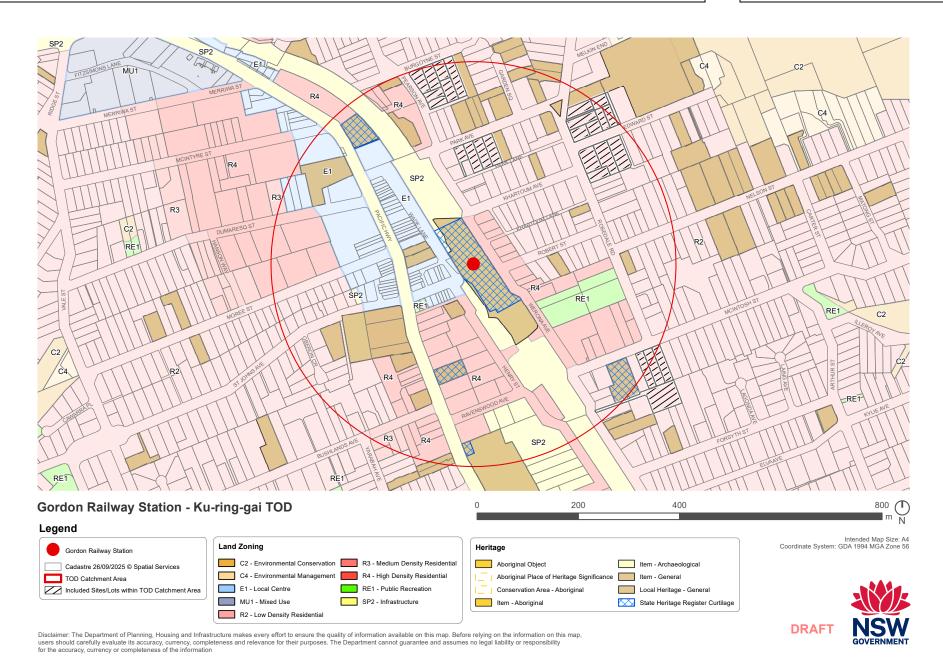
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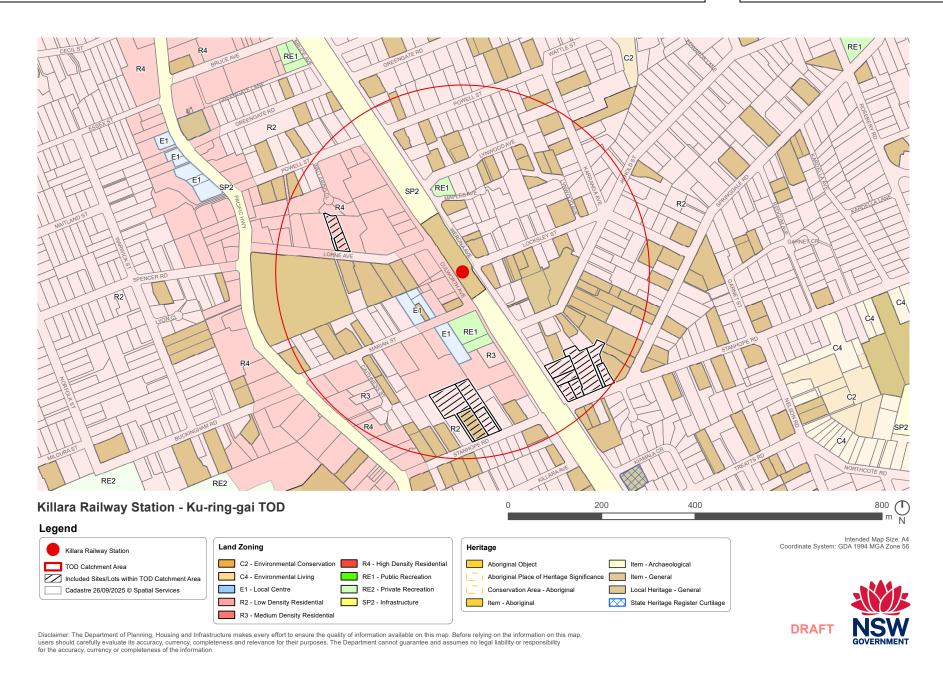




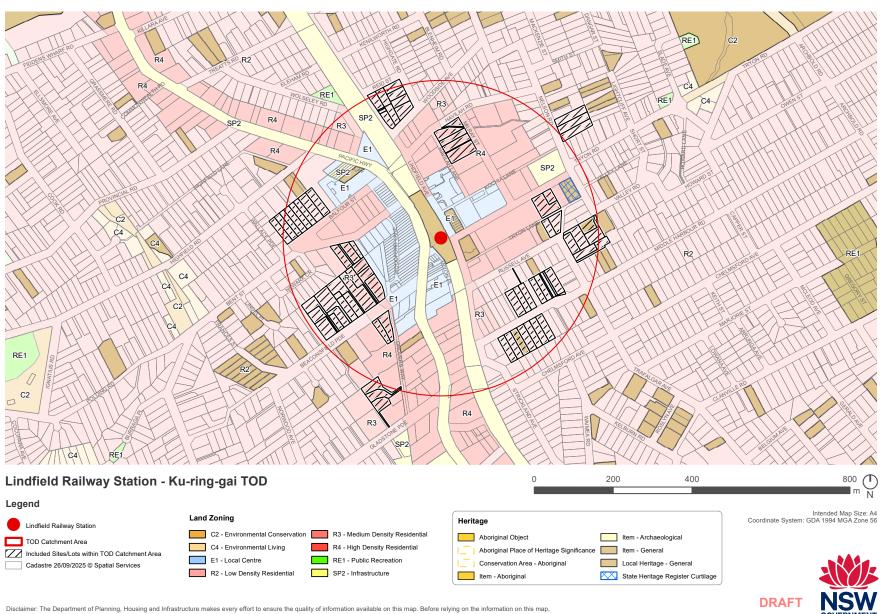
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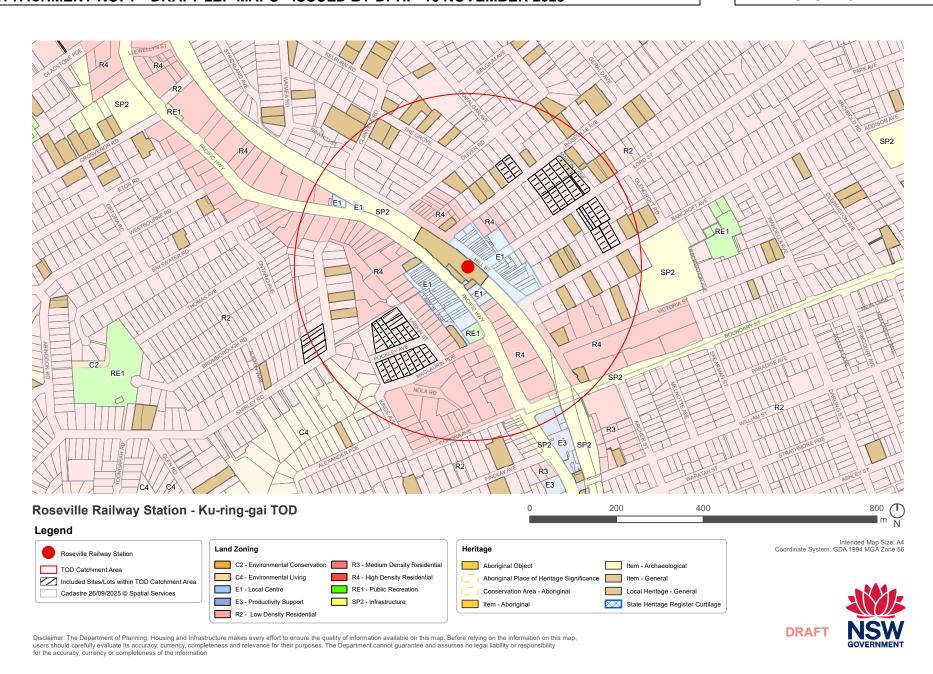


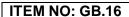




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Key Sites

Area 3



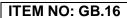


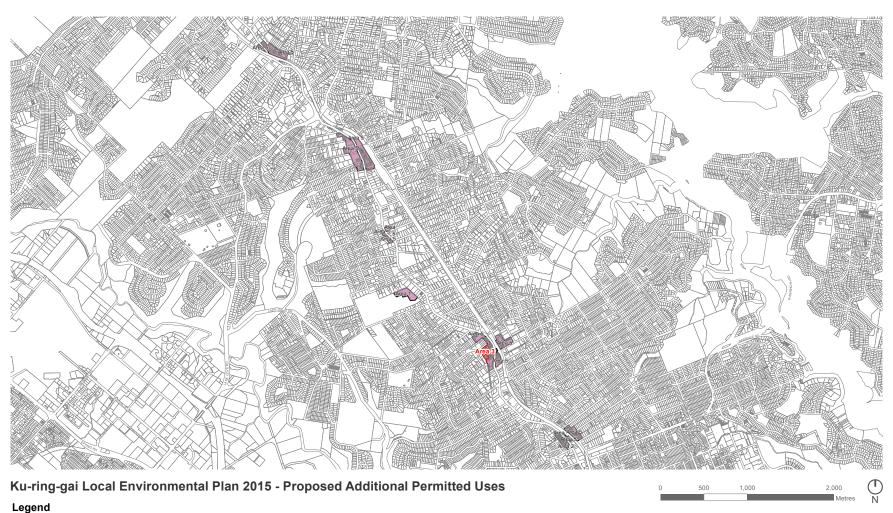
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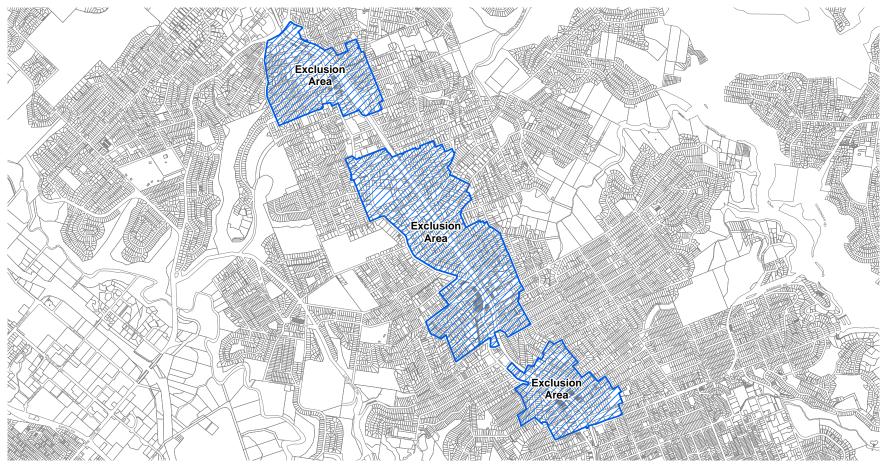
APU APU Area 3 to be removed Proposed APU

Cadastre 10/10/2025 © Spatial Services









Low and Mid Rise Housing Exclusion Map

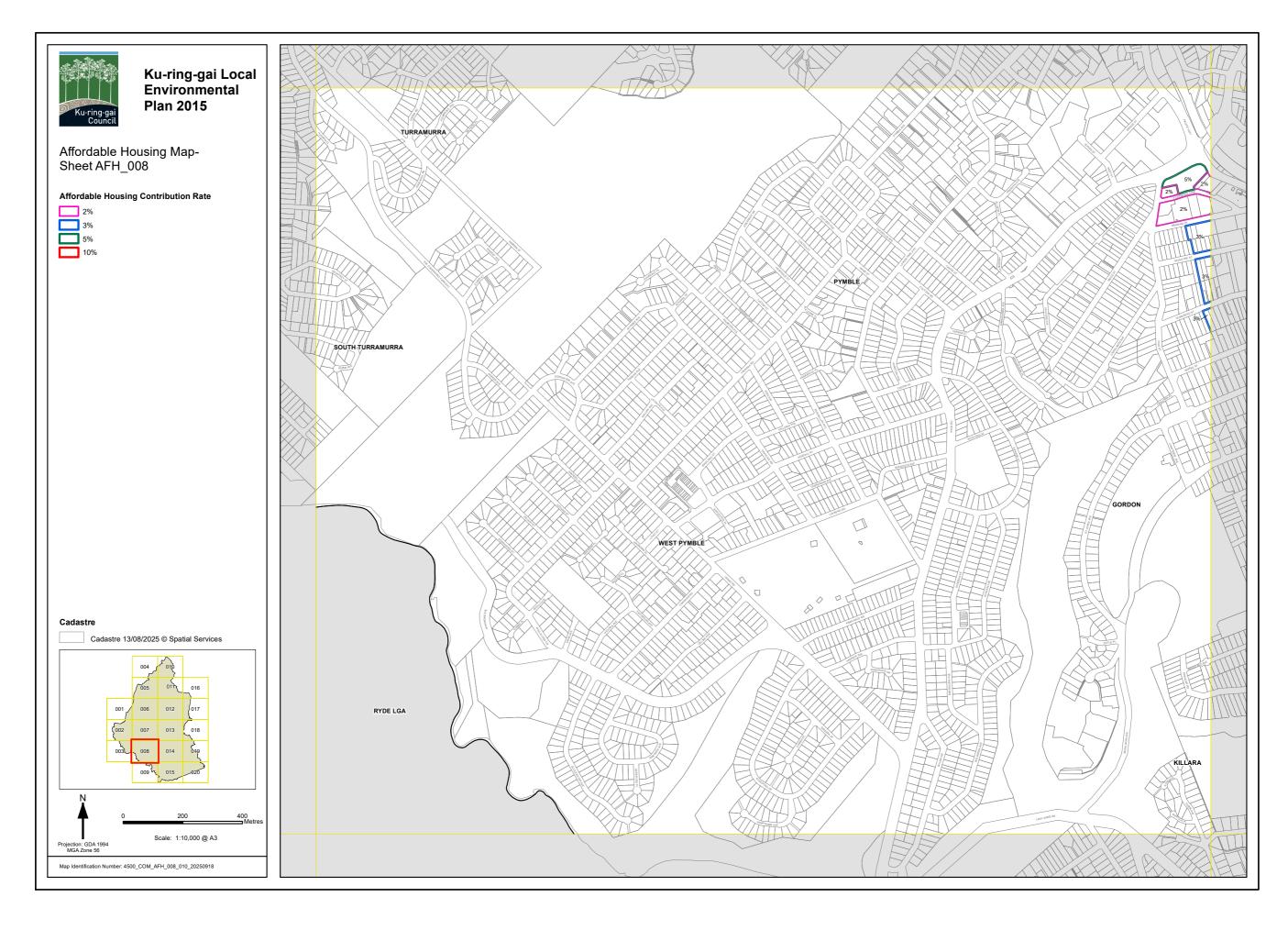
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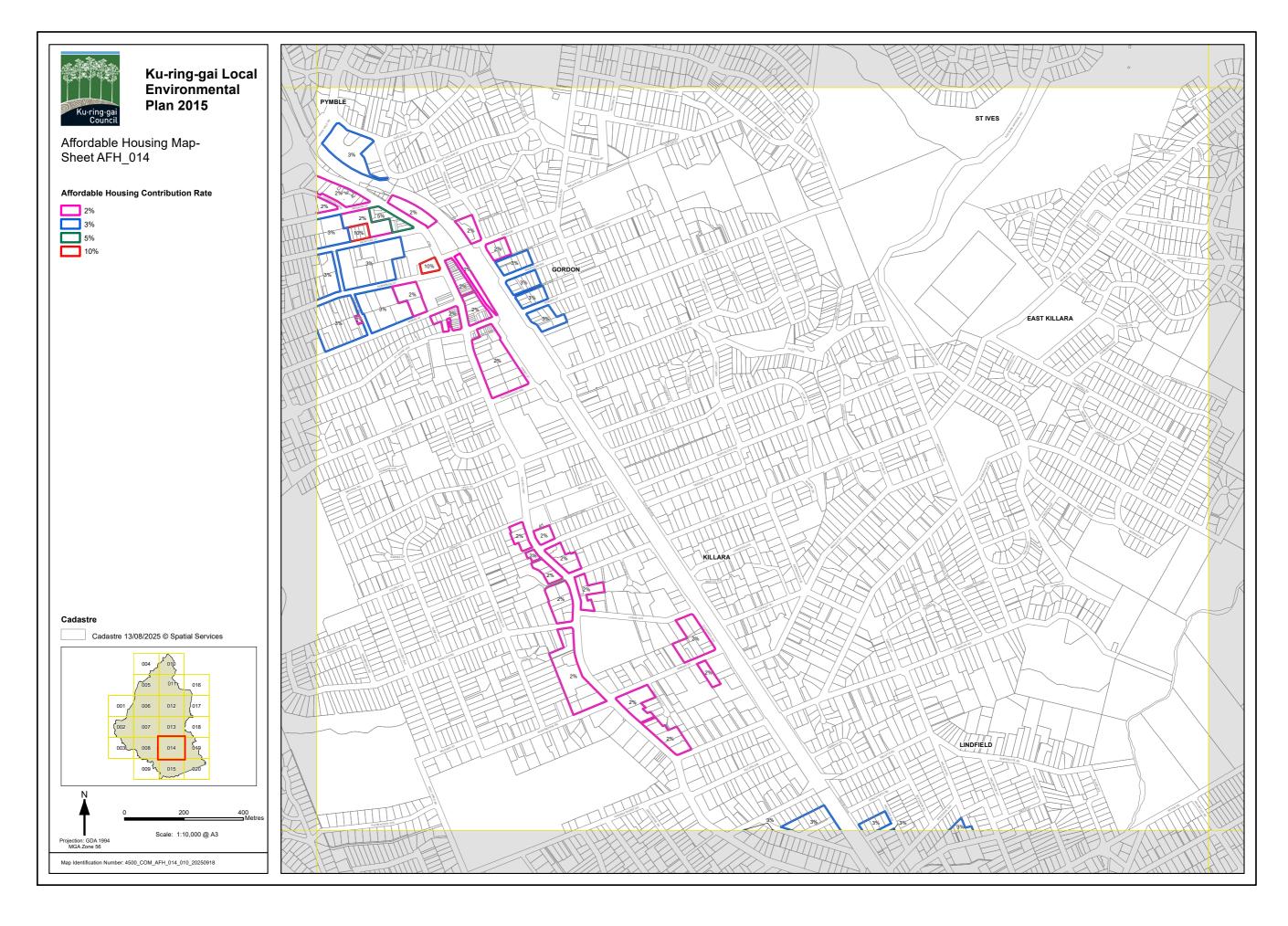


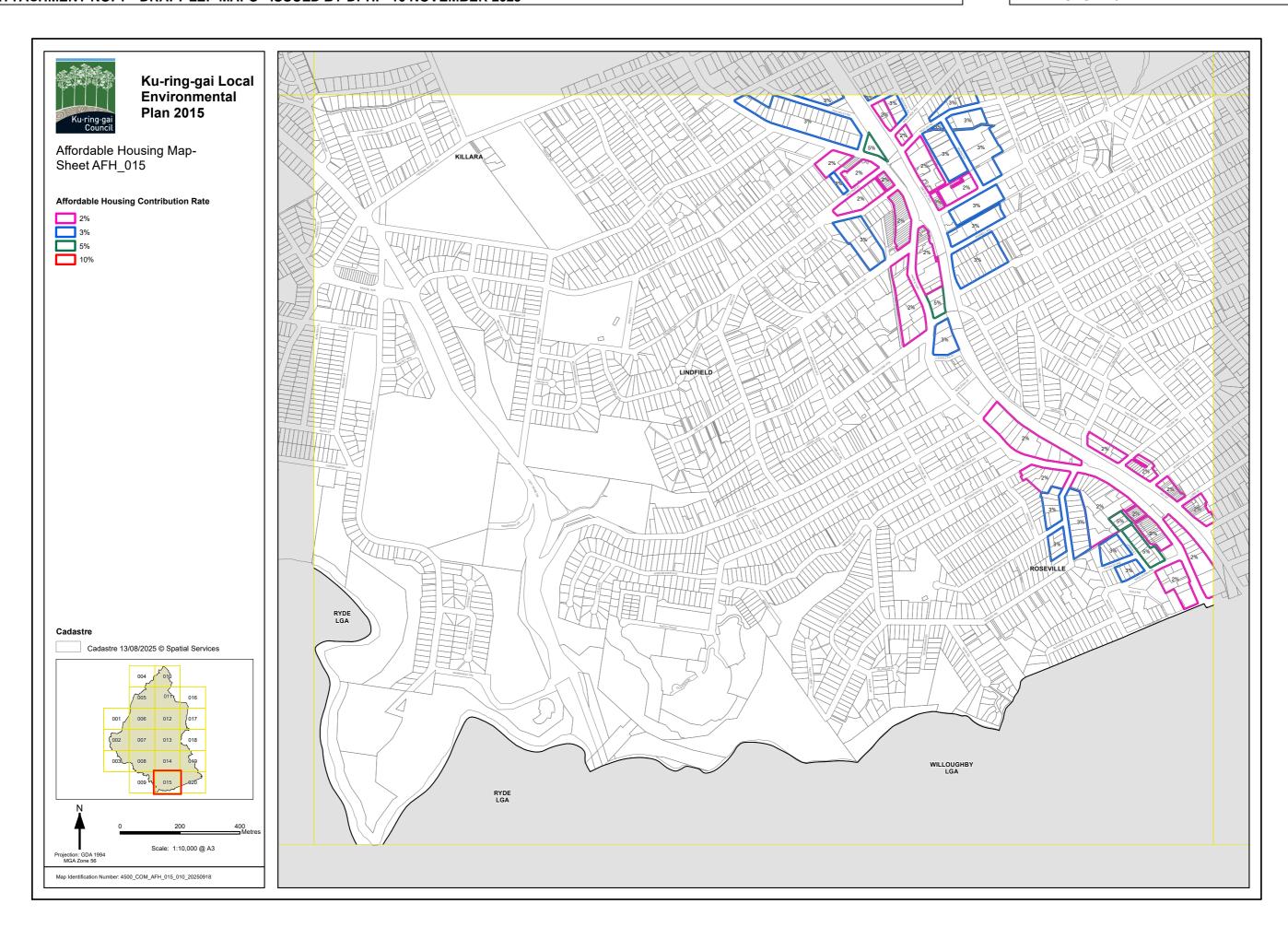
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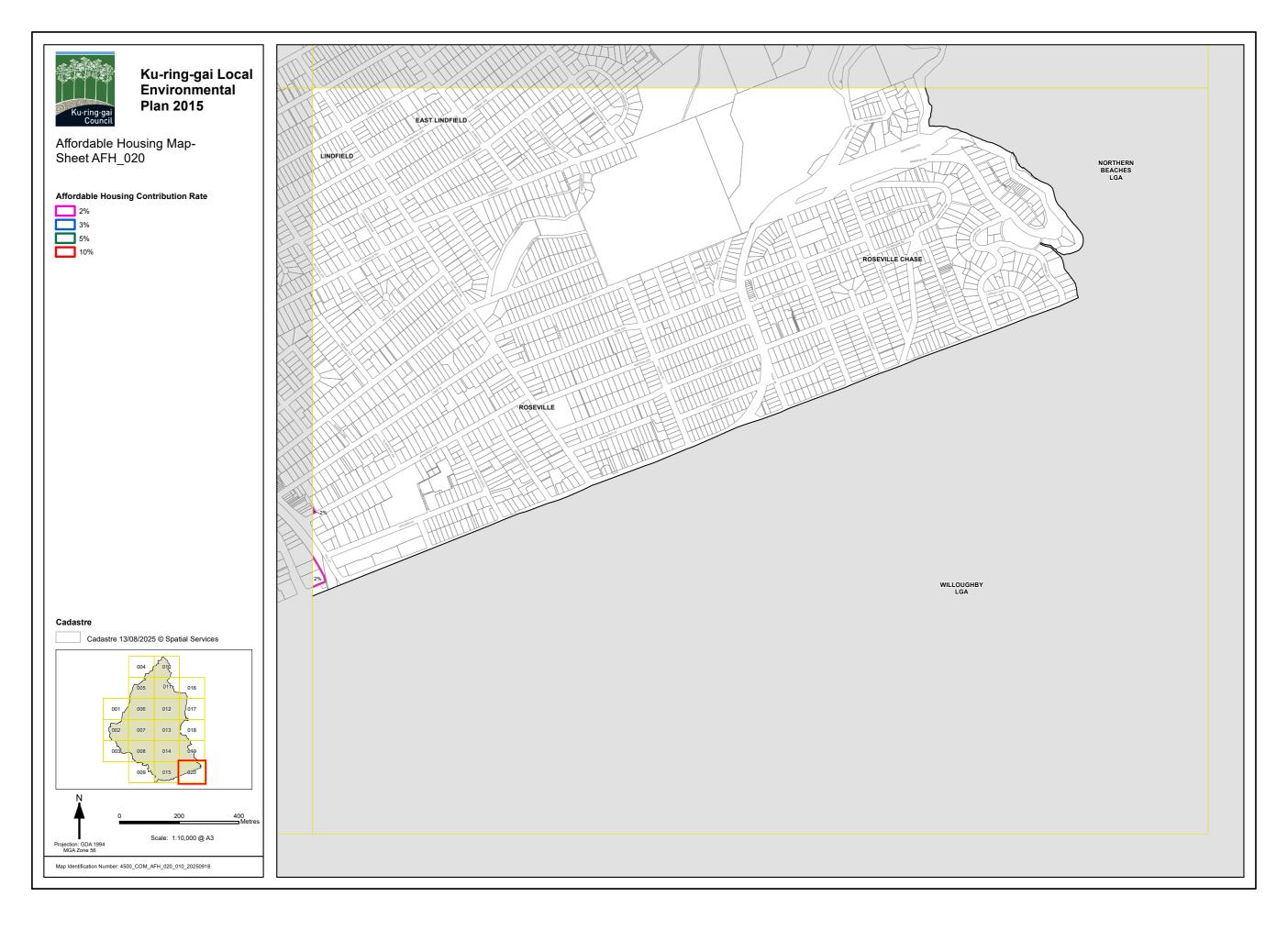
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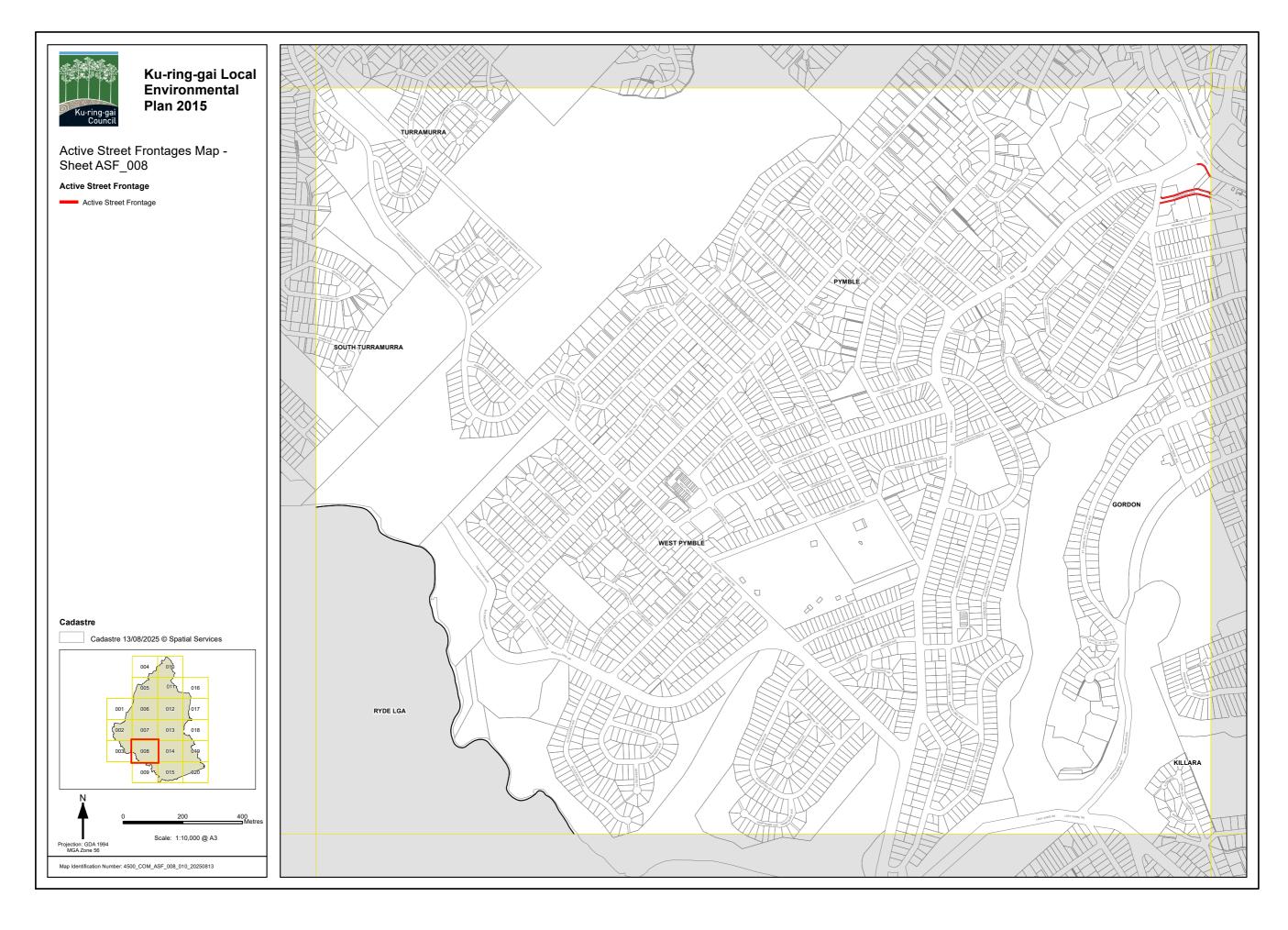


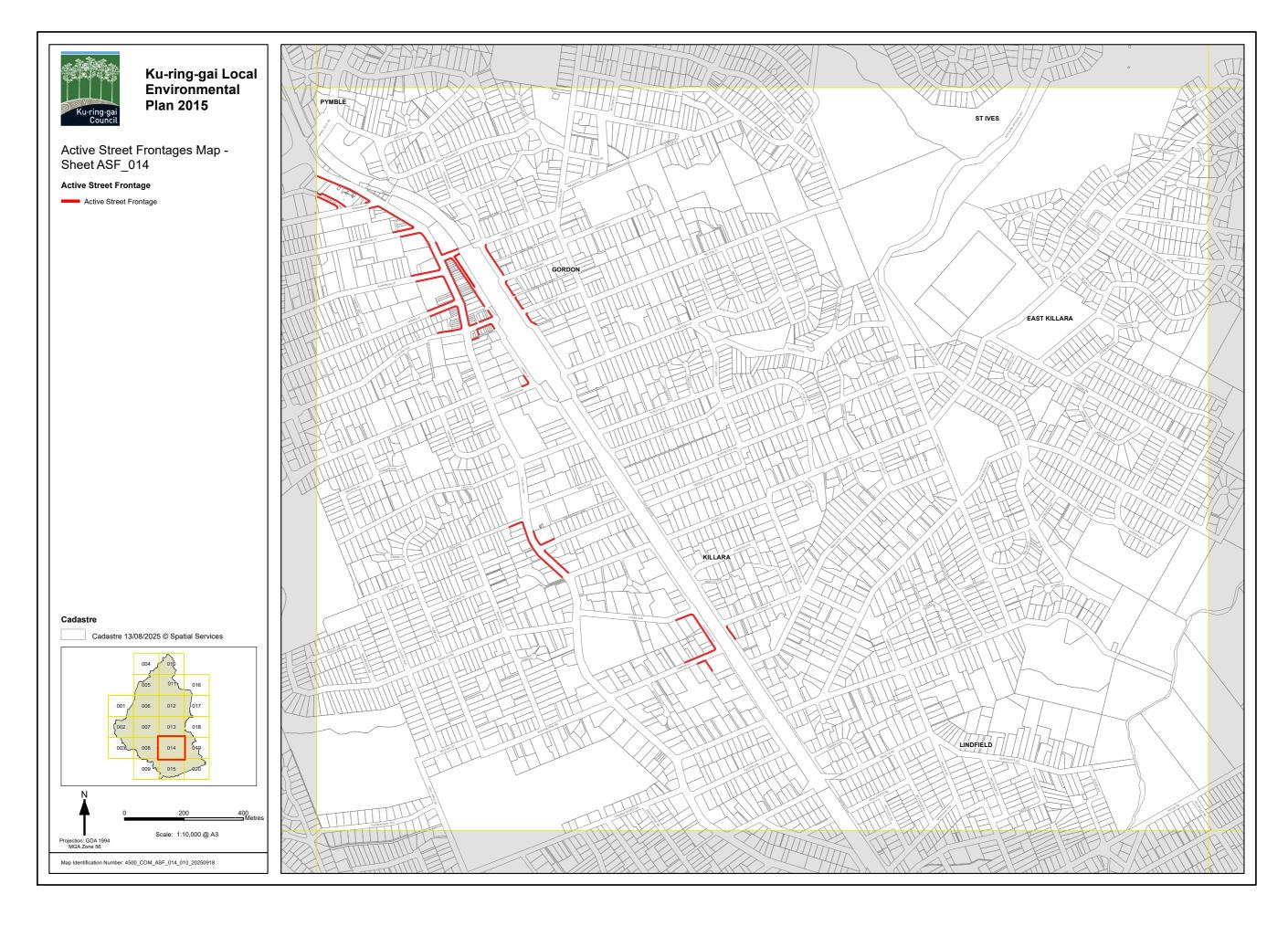


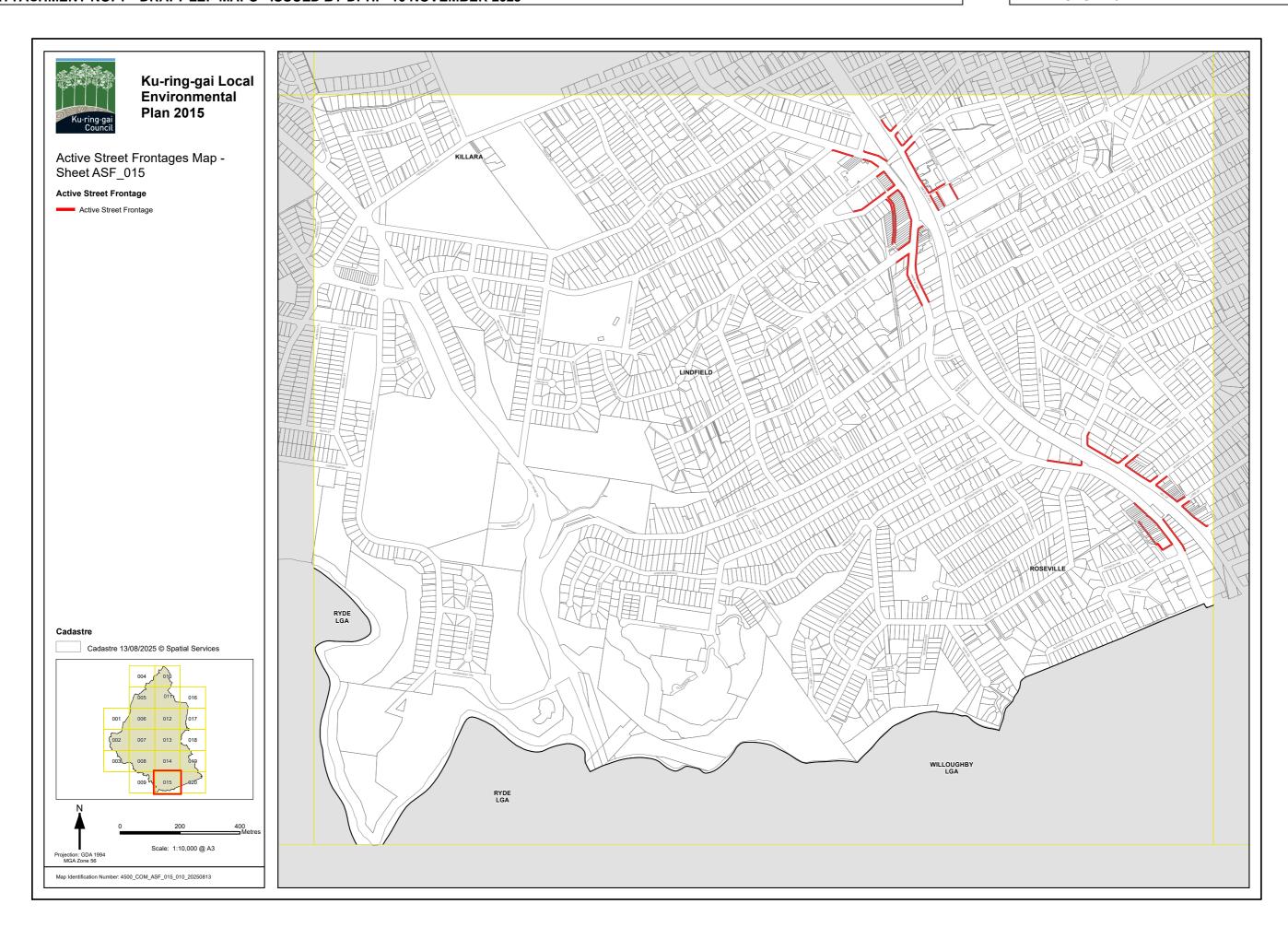


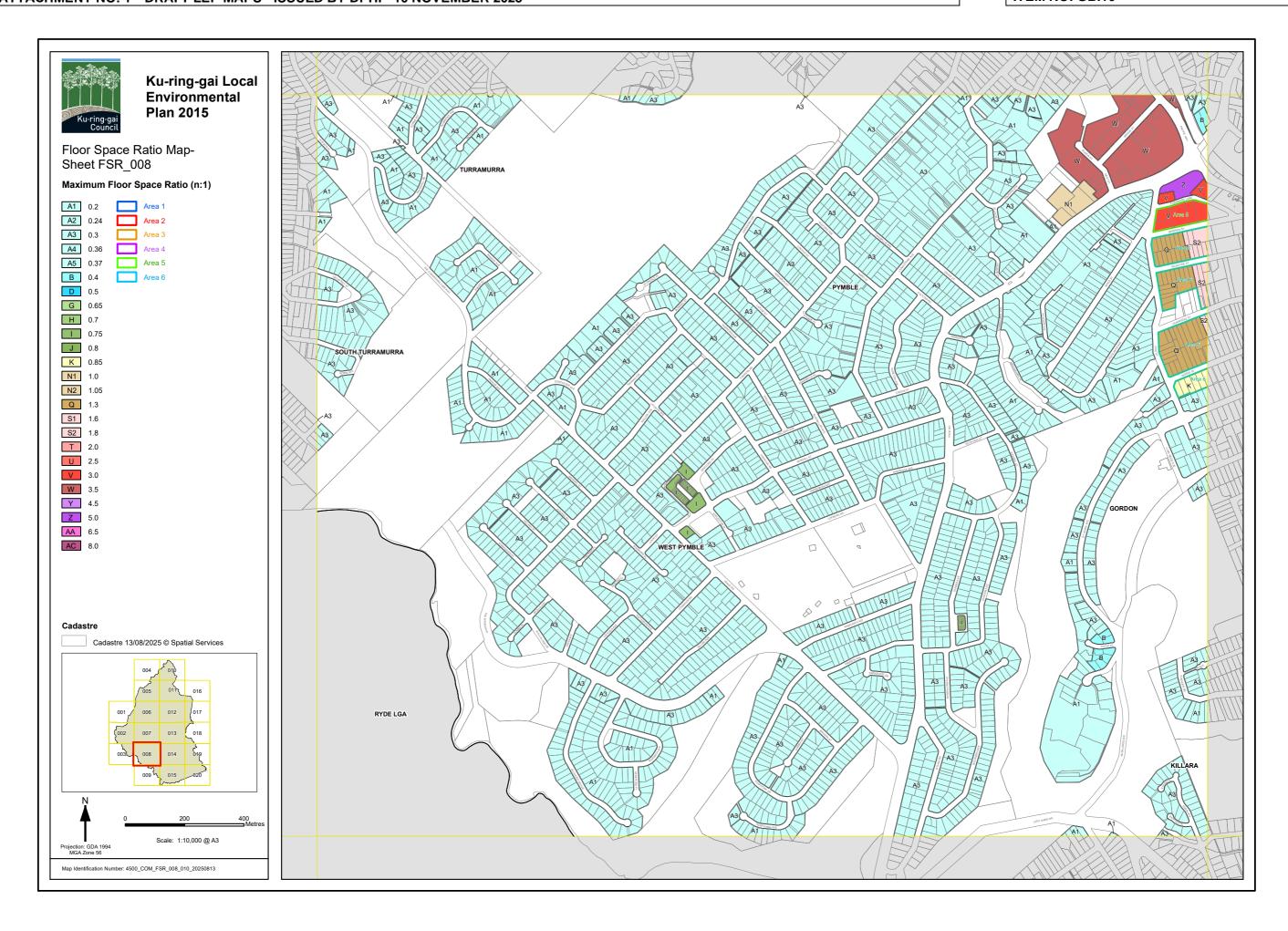


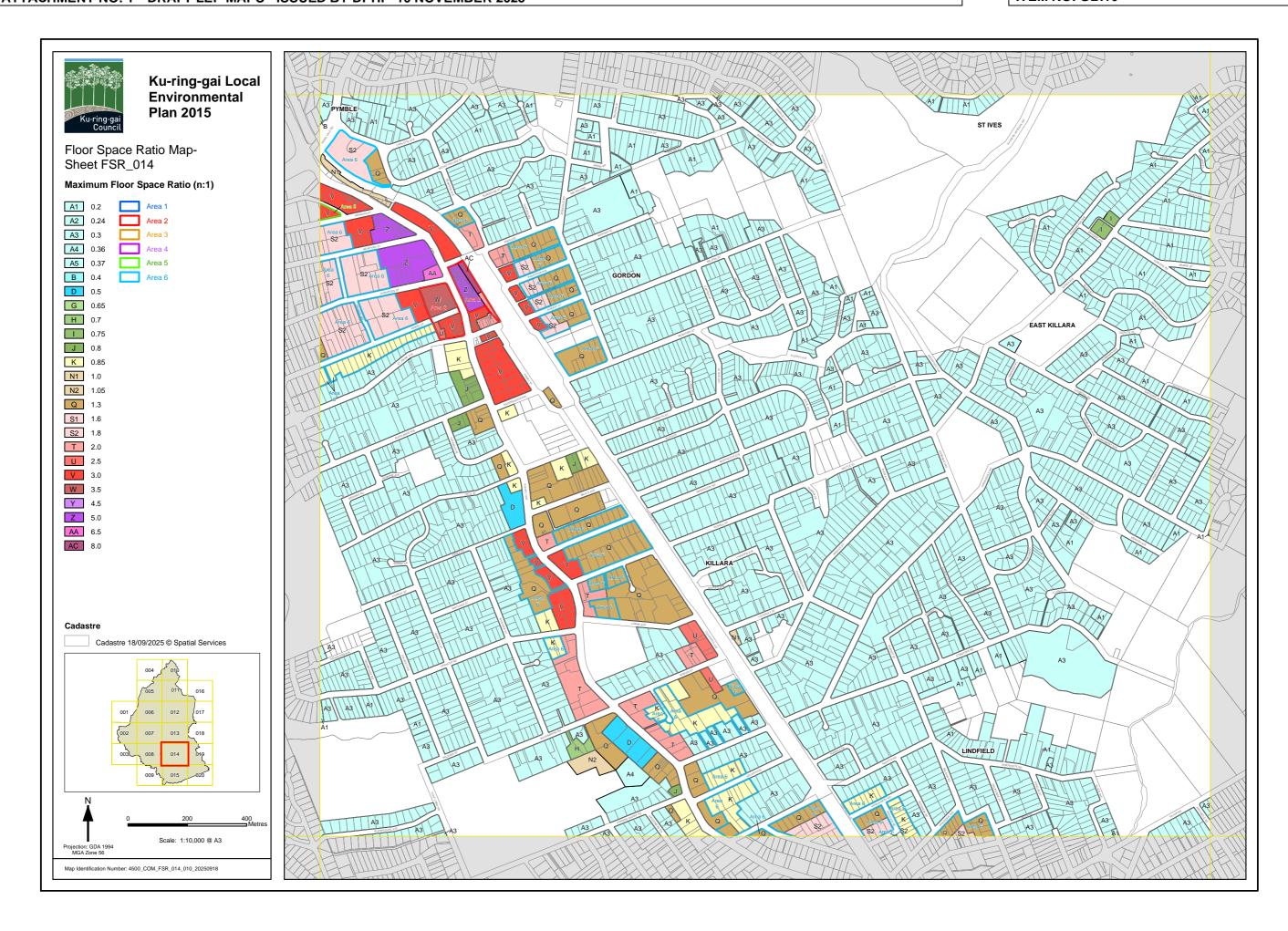


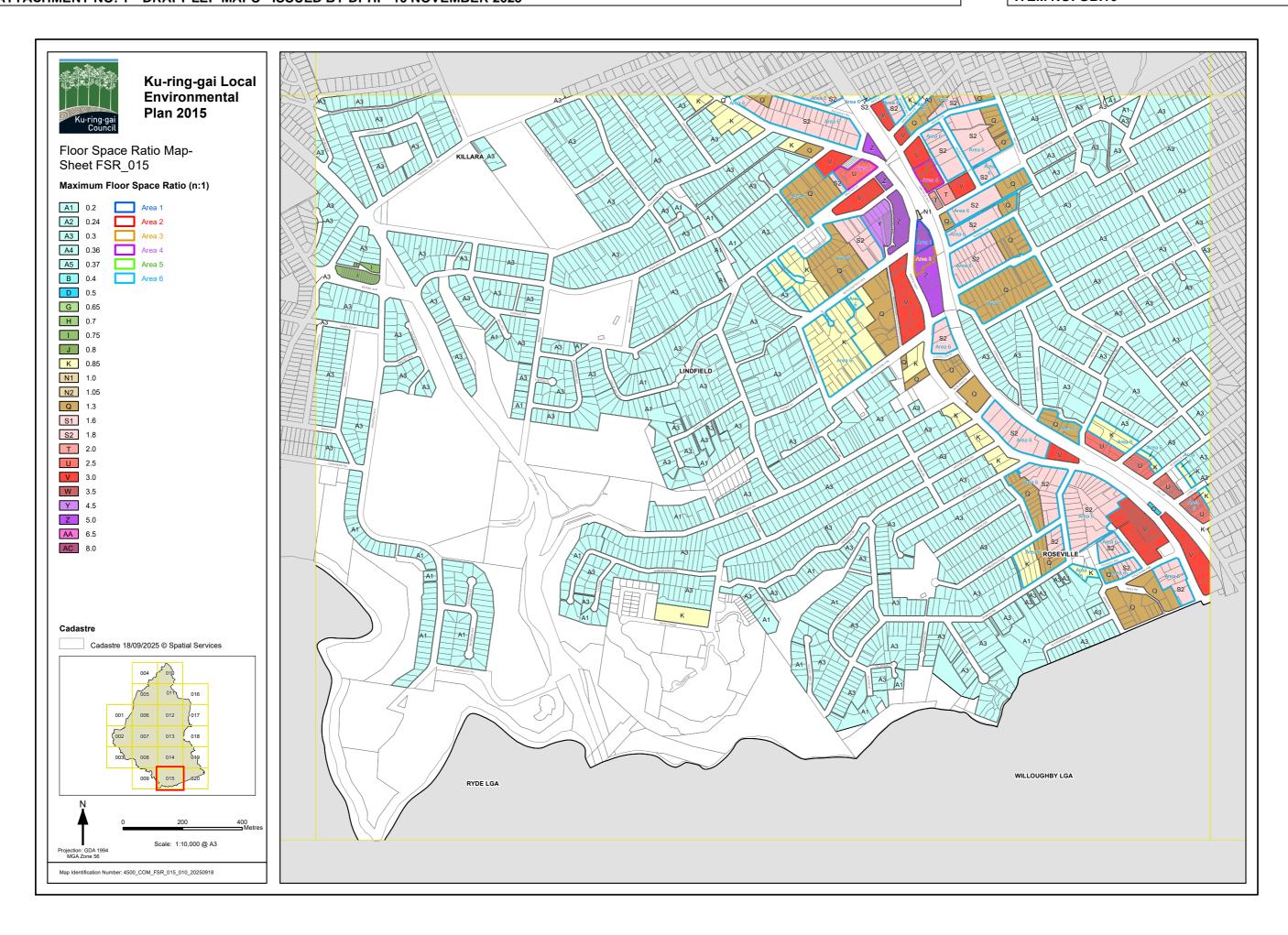


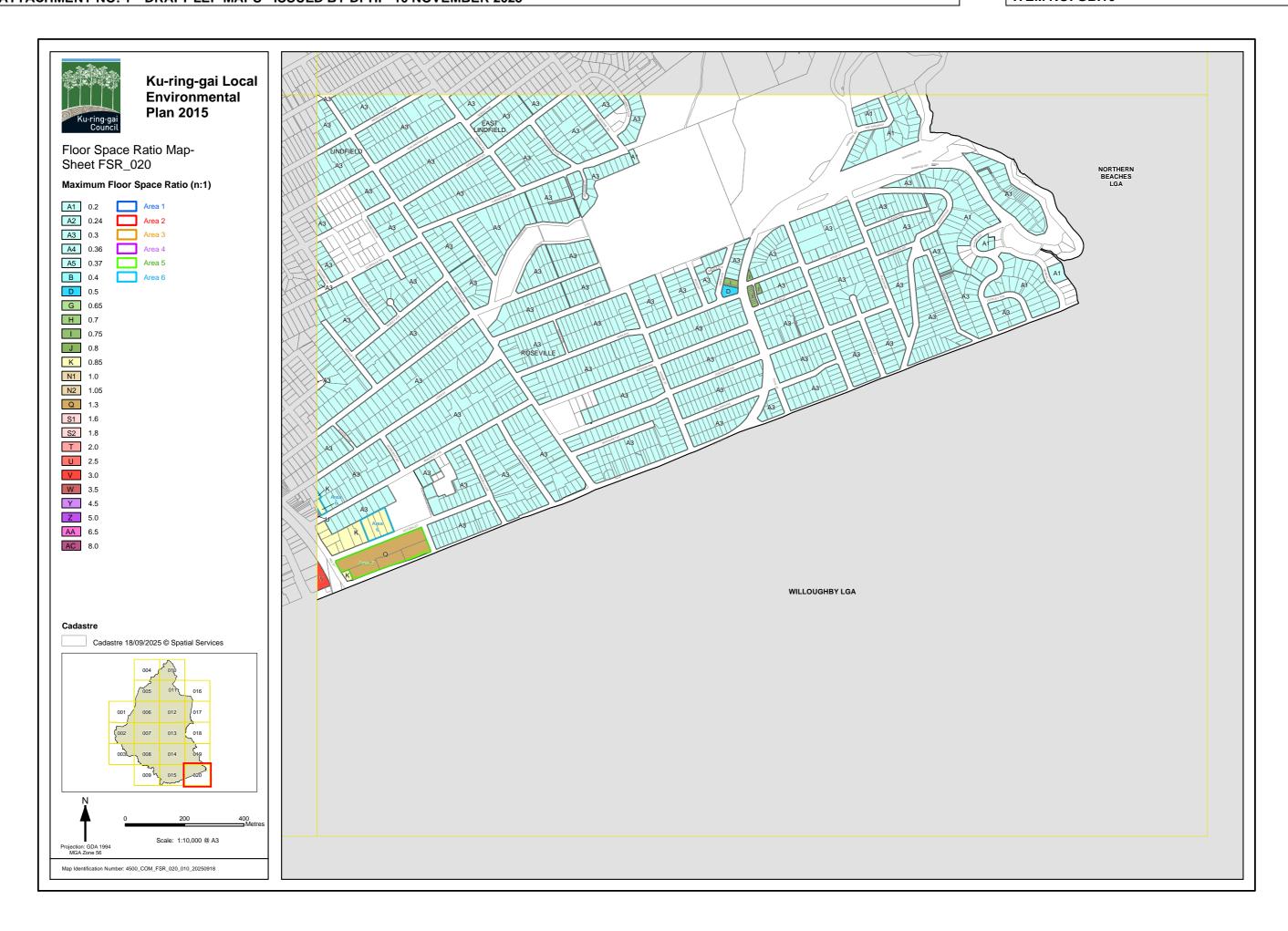


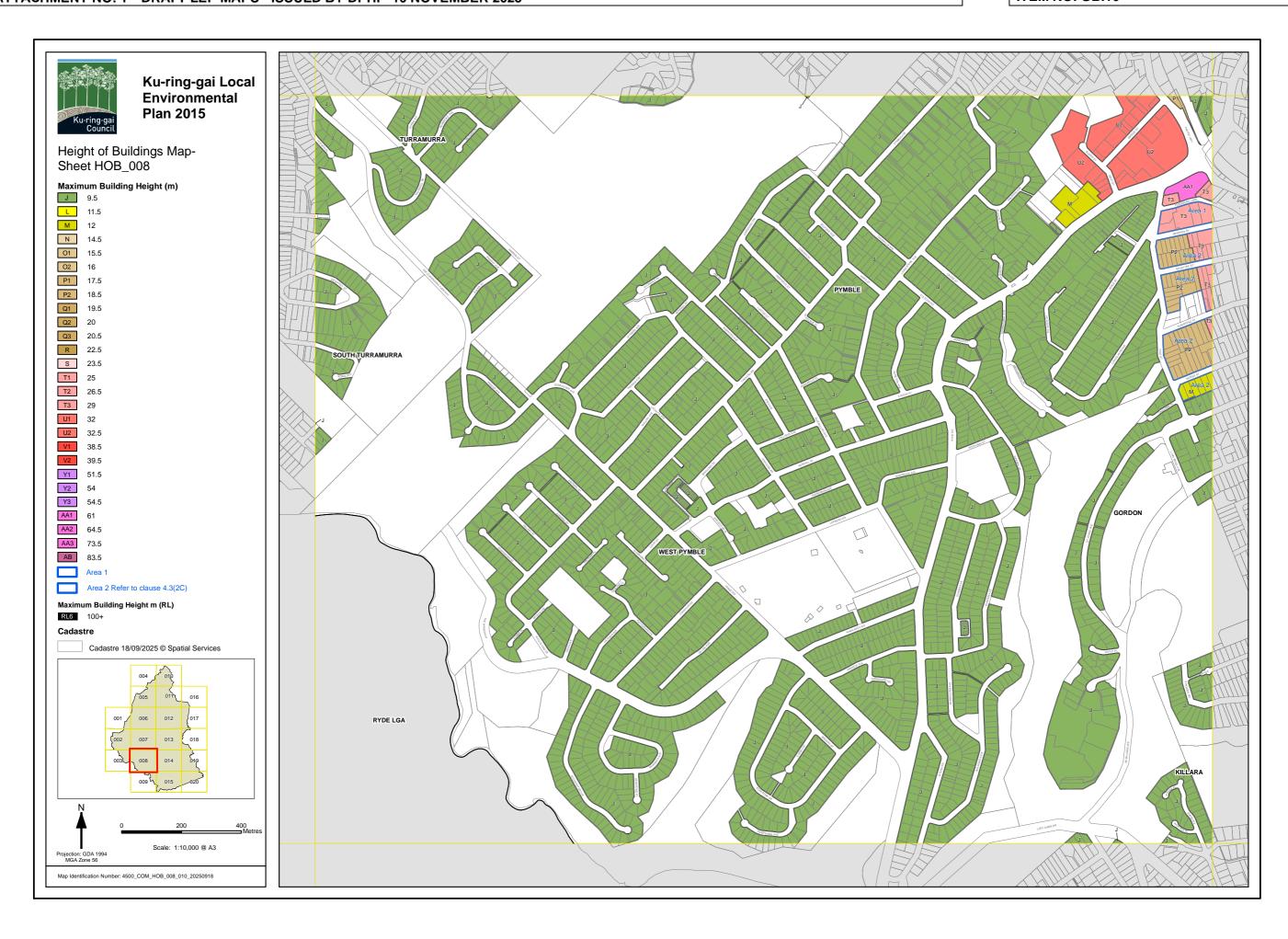


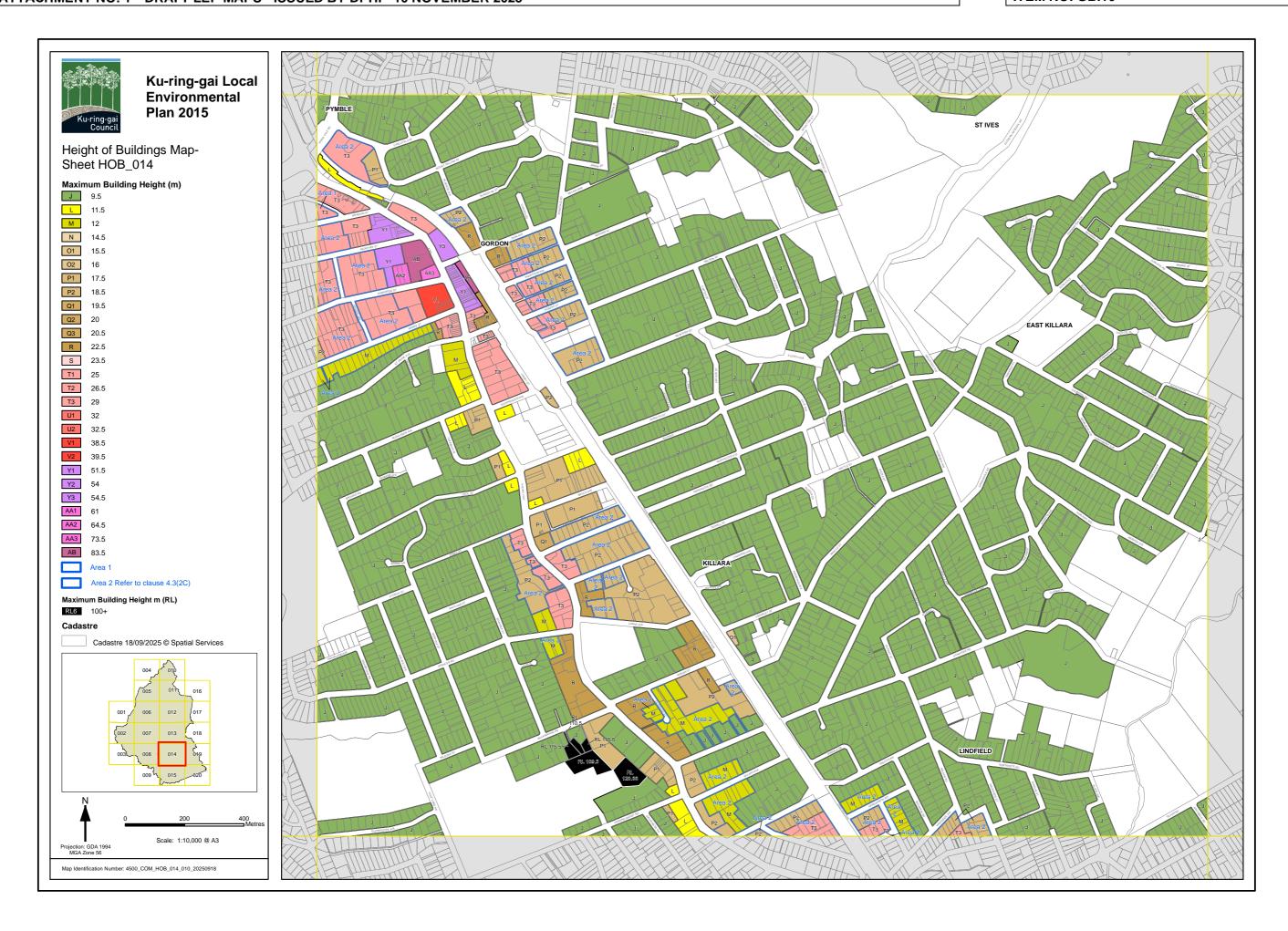


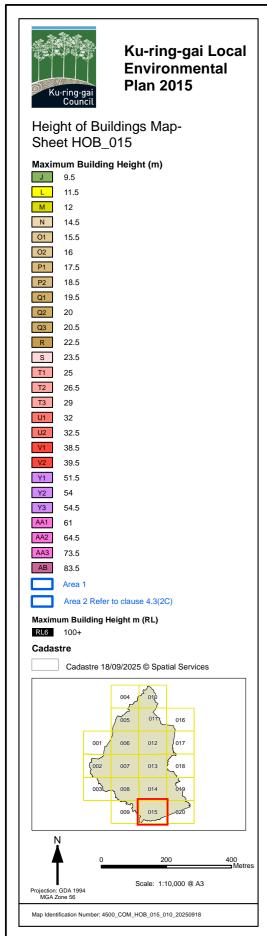


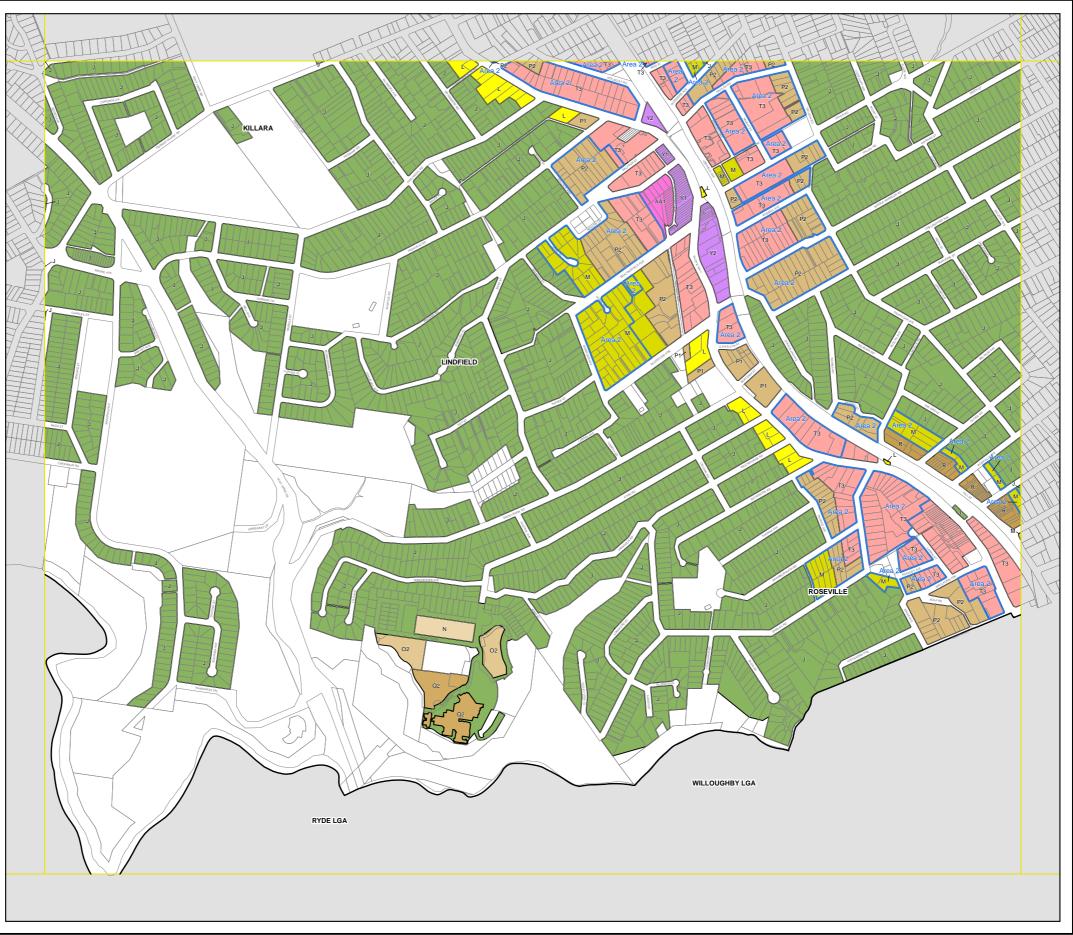


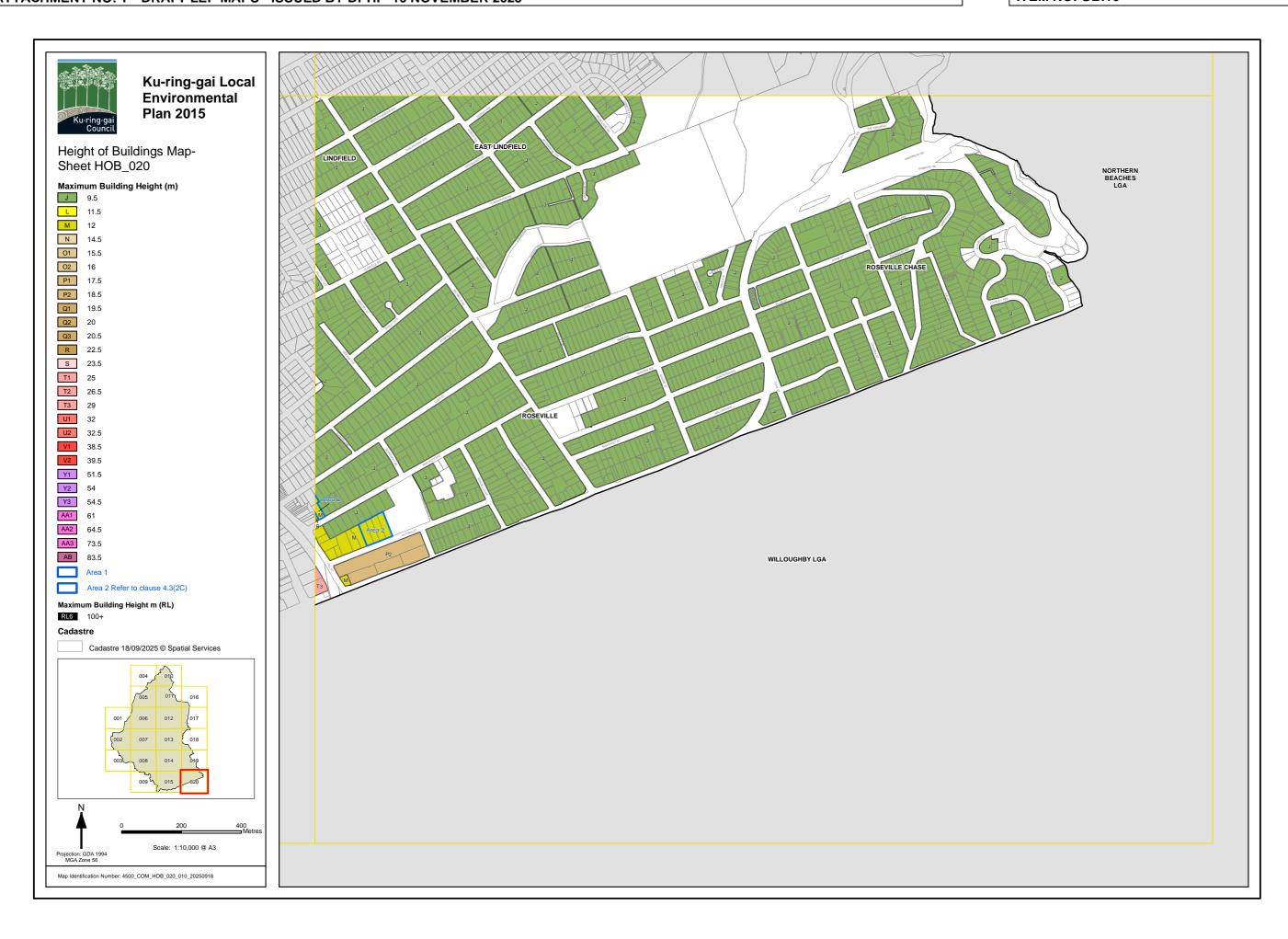


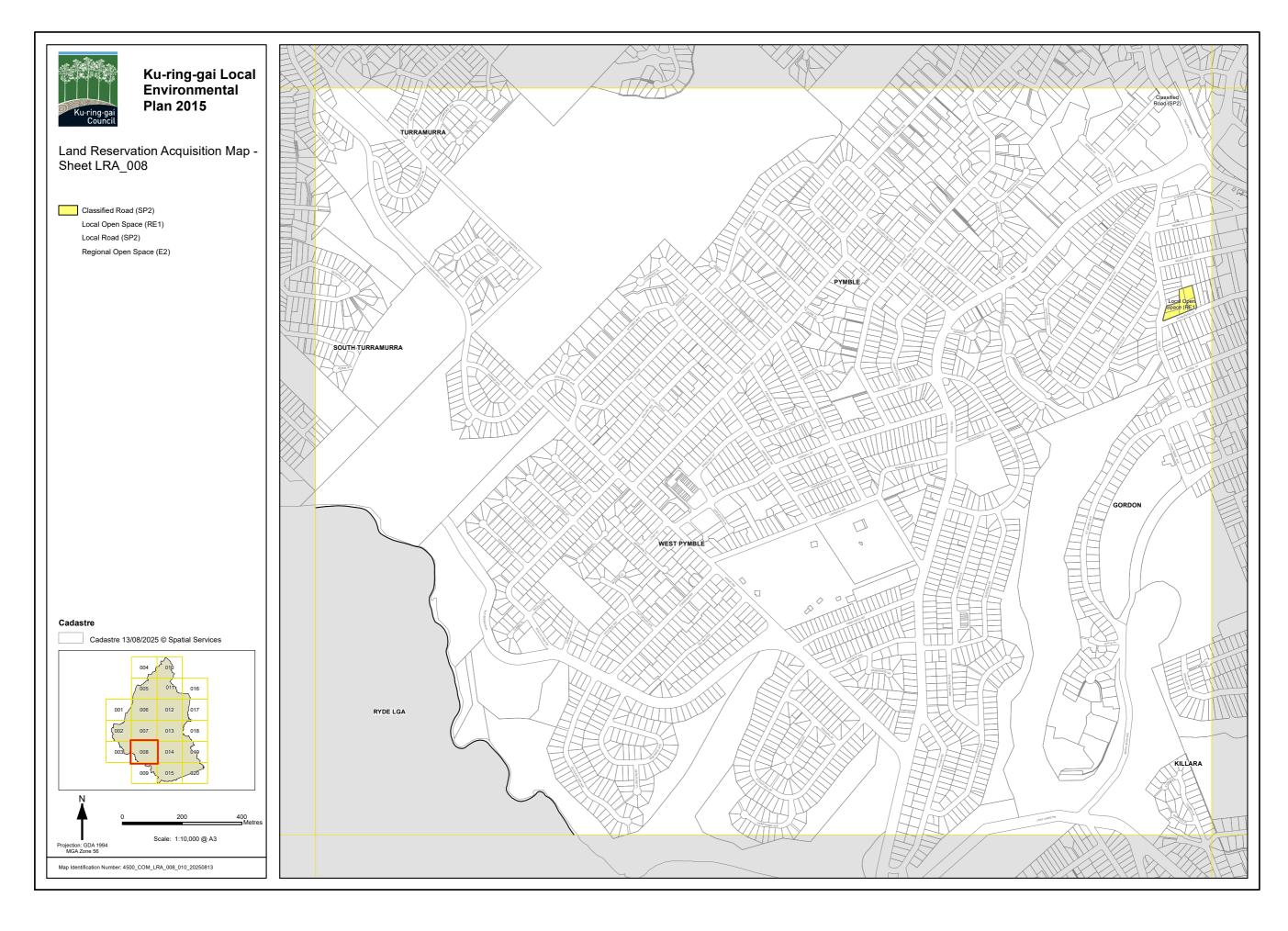


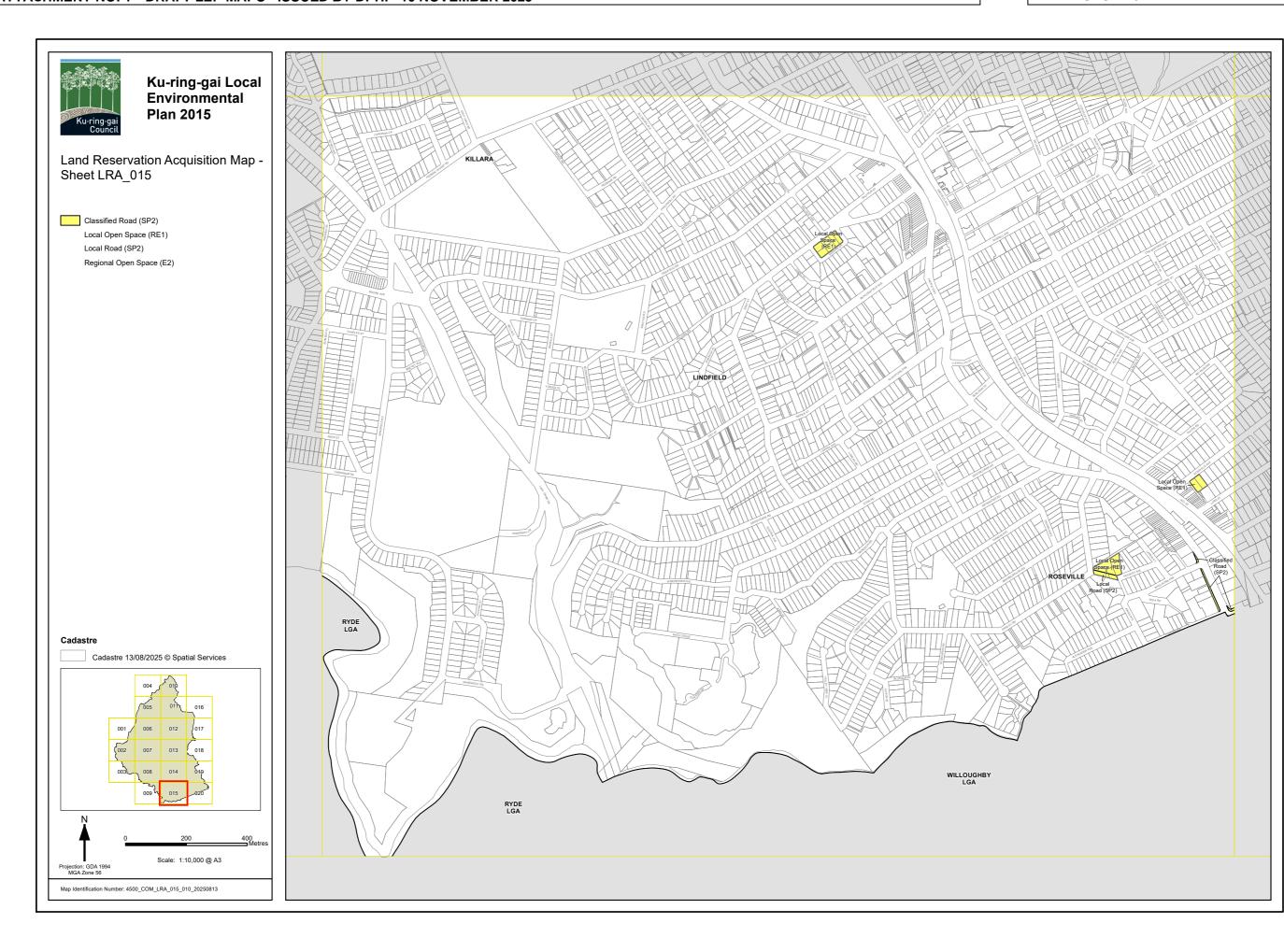


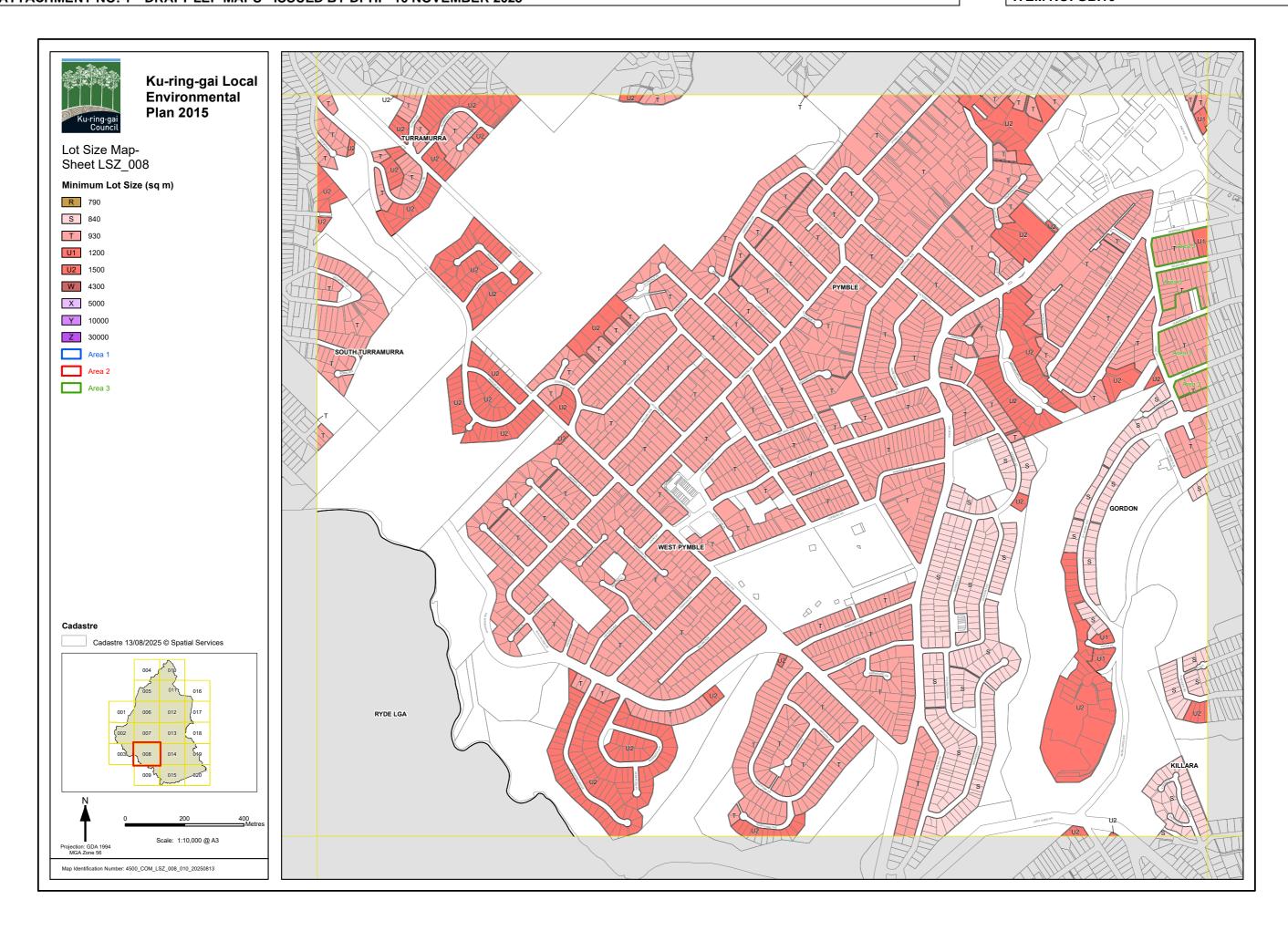


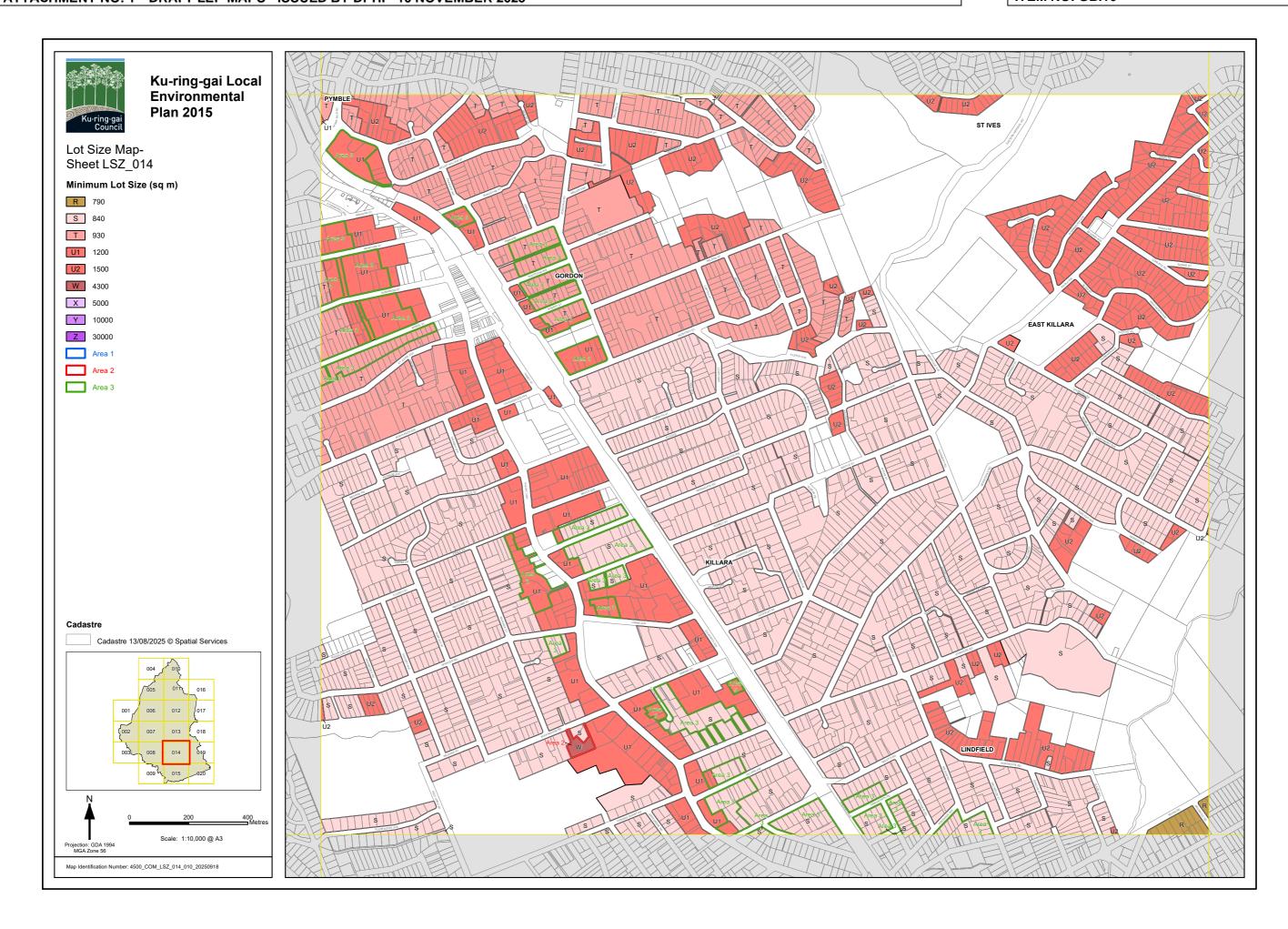


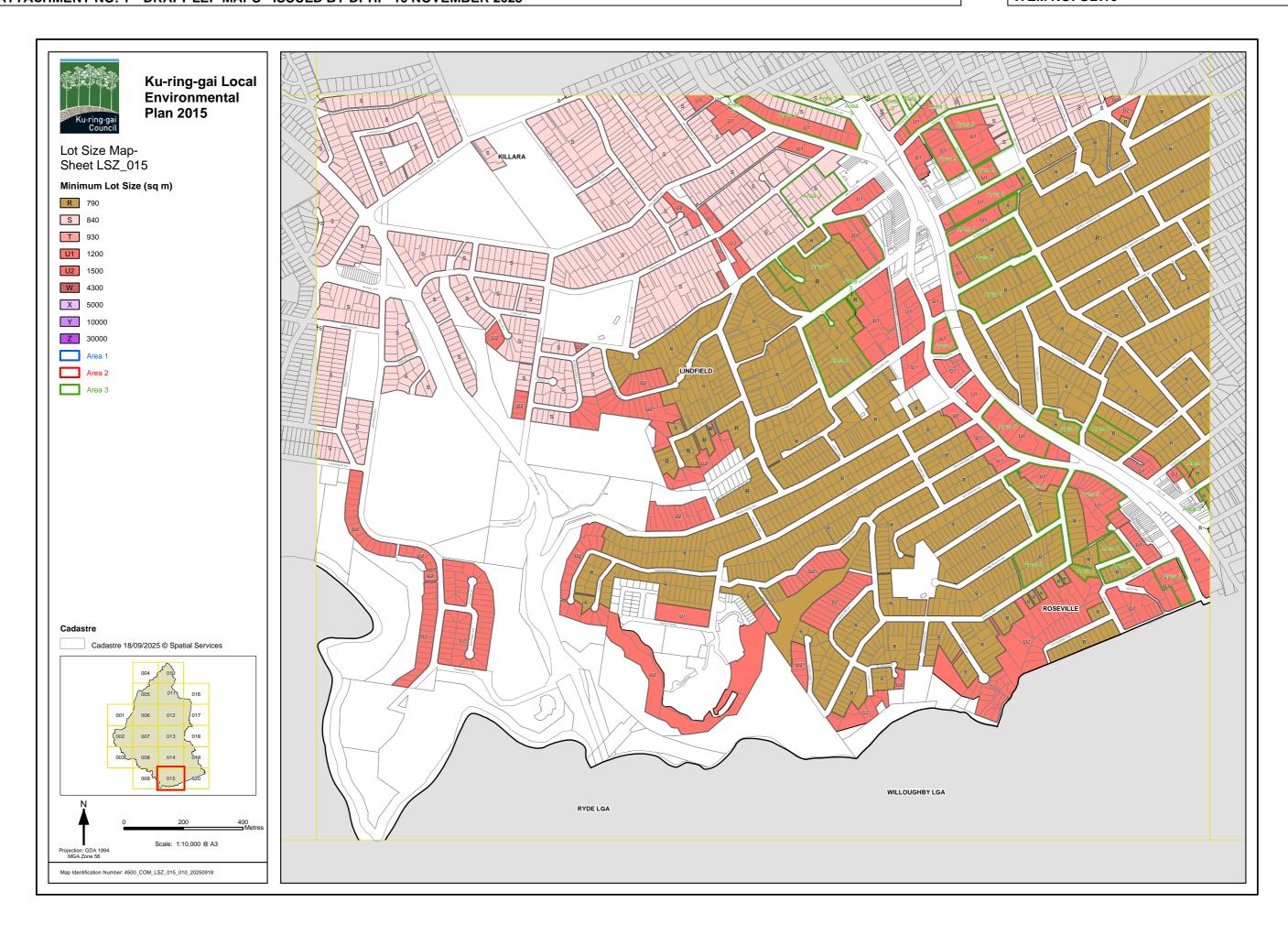


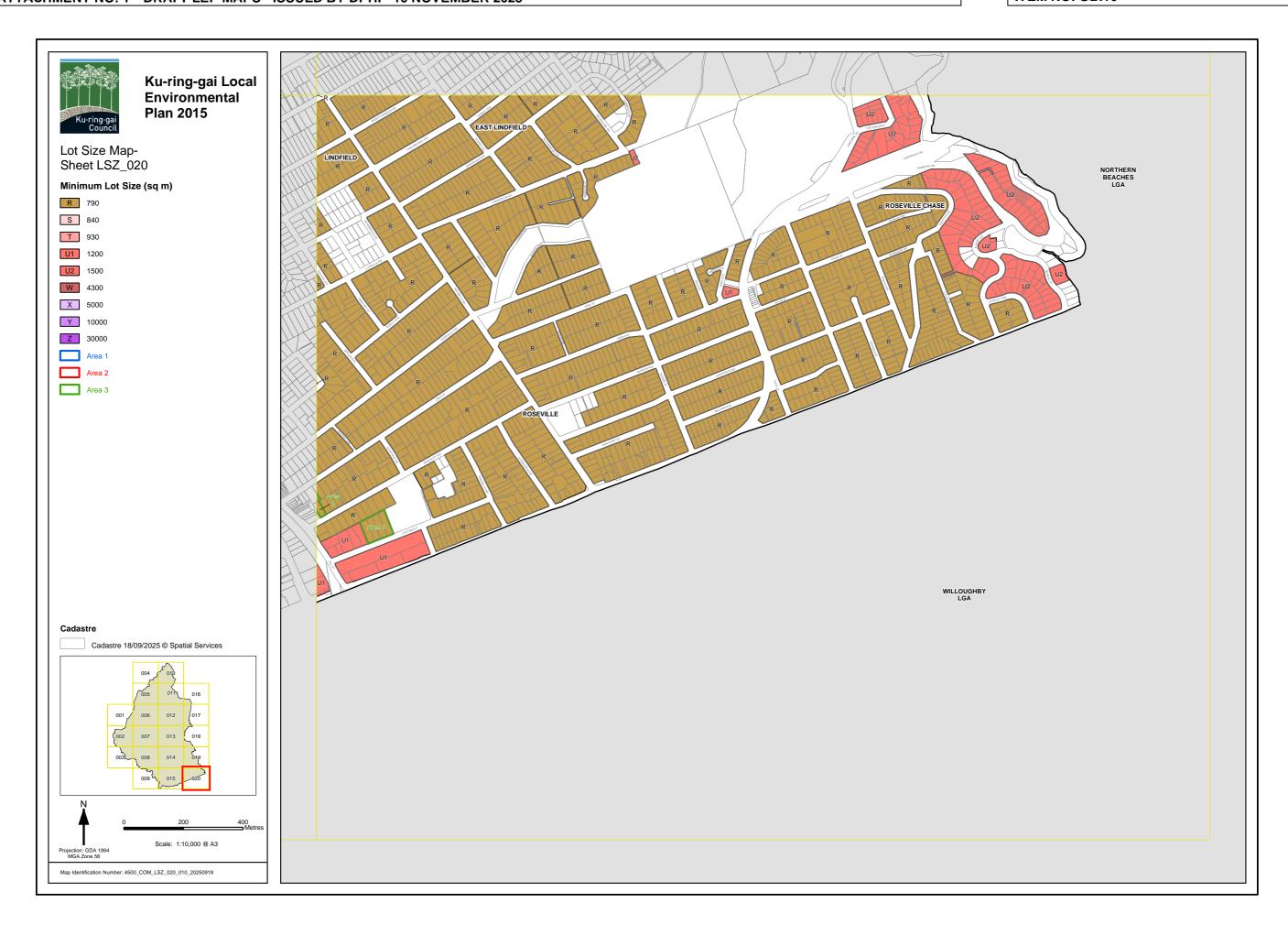












ITEM NO: GB.16



State Environmental Planning Policy Amendment (Ku-ring-gai Station Precincts) 2025

under the

Environmental Planning and Assessment Act 1979

Her Excellency the Governor, with the advice of the Executive Council, has made the following State environmental planning policy under the *Environmental Planning and Assessment Act 1979*.

PAUL SCULLY, MP Minister for Planning and Public Spaces

Published LW 14 November 2025 (2025 No 619)

ITEM NO: GB.16

State Environmental Planning Policy Amendment (Ku-ring-gai Station Precincts) 2025 [NSW]

State Environmental Planning Policy Amendment (Ku-ring-gai Station Precincts) 2025

under the

Environmental Planning and Assessment Act 1979

1 Name of policy

This policy is State Environmental Planning Policy Amendment (Ku-ring-gai Station Precincts) 2025.

2 Commencement

This policy commences on the day on which it is published on the NSW legislation website.

3 Repeal of policy

This policy is repealed at the beginning of the day following the day on which this policy commences.

4 Maps

The maps adopted by the following environmental planning instruments are amended or replaced, as the case requires, by the maps approved by the Minister on the making of this policy—

- (a) Ku-ring-gai Local Environmental Plan 2015,
- (b) State Environmental Planning Policy (Housing) 2021.

ITEM NO: GB.16

State Environmental Planning Policy Amendment (Ku-ring-gai Station Precincts) 2025 [NSW] Schedule 1 Amendment of Ku-ring-gai Local Environmental Plan 2015

Schedule 1 Amendment of Ku-ring-gai Local Environmental Plan 2015

[1] Clause 1.8A Savings provision relating to development applications

Insert at the end of the clause-

(2) A development application made, but not finally determined, before the commencement of *State Environmental Planning Policy Amendment (Ku-ring-gai Station Precincts) 2025* must be determined as if the policy had not commenced.

[2] Clause 4.3 Height of buildings

Insert after subclause (2B)—

(2C) Subclause (2A) does not apply to land identified as "Area 2" on the Height of Buildings Map.

[3] Clause 4.4 Floor space ratio

Insert after subclause (2F)—

(2G) Subclause (2C) does not apply to land identified as "Area 6" on the Floor Space Ratio Map.

[4] Clause 6.6 Requirements for multi dwelling housing and residential flat buildings

Insert after subclause (2)—

(2A) Subclause (2) does not apply to land identified as "Area 3" on the Lot Size Map.

[5] Clause 6.6(5)

Insert after clause 6.6(4)—

- (5) Development consent must not be granted for the erection of residential flat buildings on land identified as "Area 3" on the Lot Size Map unless—
 - (a) the lot is at least 1,500m², and
 - (b) the lot is at least 24m long and 24m wide.

[6] Clause 6.7, heading

Omit "in Zones E1 and MU1".

[7] Clause 6.7(1)

Omit "in Zone E1 Local Centre or Zone MU1 Mixed Use".

Insert instead "on certain land in Ku-ring-gai".

[8] Clause 6.7(2)

Omit "Zone MU1 Mixed Use".

Insert instead "on land identified as "Active Street Frontages" on the Active Street Frontages Map".

[9] Clause 6.13 Lindfield Village Hub

Omit the clause.

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Published LW 14 November 2025 (2025 No 619)

ITEM NO: GB.16

State Environmental Planning Policy Amendment (Ku-ring-gai Station Precincts) 2025 [NSW] Schedule 1 Amendment of Ku-ring-gai Local Environmental Plan 2015

[10] Part 6 Additional local provisions

Insert at the end of the part, with appropriate clause numbering—

Development in Gordon Town Centre

- (1) This clause applies to land identified as "Area 3" on the Key Sites Map.
- (2) A building on land to which this clause applies may have a height of up to 109m.
- (3) The floor space ratio of buildings on a site on land to which this clause applies may be up to 7.5:1.
- (4) Subclauses (2) and (3) do not apply unless the consent authority is satisfied that—
 - (a) the site area of the development will be at least 7,700m², and
 - (b) the buildings resulting from the development will have a minimum amount of gross floor area used for the purposes of non-residential development that is calculated using a floor space ratio of 1:1, and
 - (c) the development will include—
 - at least 3,000m² of floor area used for the purposes of community facilities or public administration buildings, or
 - (ii) floor area, equal to at least 2% of the gross floor area used for the purposes of residential accommodation, used for the purposes of affordable housing.
- (5) In this clause—

non-residential development means development other than—

- development for the purposes of residential accommodation, other than residential care facilities, and
- (b) development for the purposes of car parks.

Development at 924 Pacific Highway, Gordon

- This clause applies to land identified as "non-residential floor space" on the Non-Residential Floor Space Ratio Map.
- (2) Development consent must not be granted for development on land to which this clause applies unless the consent authority is satisfied that the development includes a minimum amount of gross floor area used for the purposes of non-residential development that is calculated using a floor space ratio of 1:1.
- (3) In this clause—

non-residential development means development other than—

- development for the purposes of residential accommodation, other than residential care facilities, and
- (b) development for the purposes of car parks.

[11] Schedule 1 Additional permitted uses

Omit clauses 10, 57, 65 and 72.

[12] Dictionary

Insert in alphabetical order—

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State Environmental Planning Policy Amendment (Ku-ring-gai Station Precincts) 2025 [NSW] Schedule 1 Amendment of Ku-ring-gai Local Environmental Plan 2015

Active Street Frontages Map means the Ku-ring-gai Local Environmental Plan 2015 Active Street Frontages Map.

Non-Residential Floor Space Ratio Map means the Ku-ring-gai Local Environmental Plan 2015 Non-Residential Floor Space Ratio Map.

ITEM NO: GB.16

State Environmental Planning Policy Amendment (Ku-ring-gai Station Precincts) 2025 [NSW] Schedule 2 Amendment of State Environmental Planning Policy (Housing) 2021

Schedule 2 Amendment of State Environmental Planning Policy (Housing) 2021

[1] Section 163 Definitions

Insert in alphabetical order—

Low and Mid Rise Housing Exclusion Map means the State Environmental Planning Policy (Housing) 2021 Low and Mid Rise Housing Exclusion Map.

[2] Section 164 Land to which chapter applies

Omit "Schedule 12." from section 164(1)(k). Insert instead—

Schedule 12,

- (l) land identified as "Accelerated TOD Precinct" on the Accelerated Transport Oriented Development Precincts Rezoning Areas Map,
- (m) land identified as "exclusion area" on the Low and Mid Rise Housing Exclusion Map.

[3] Section 164(2)

Omit the subsection.

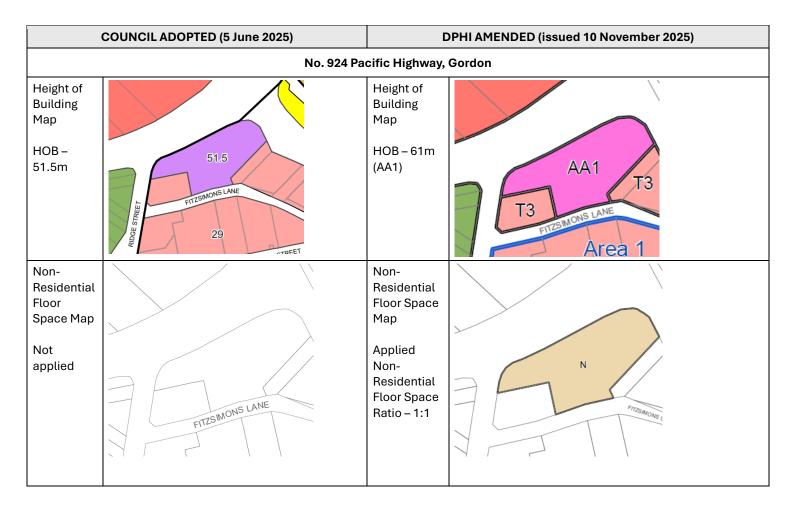
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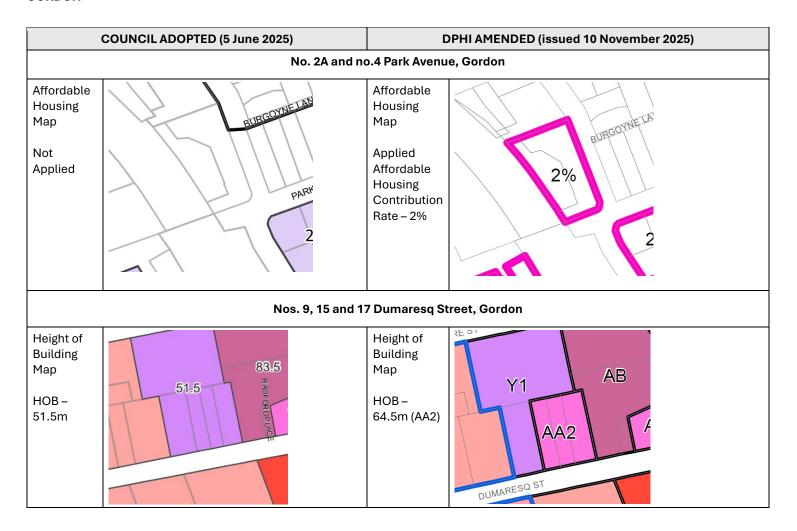
ALL CENTRES

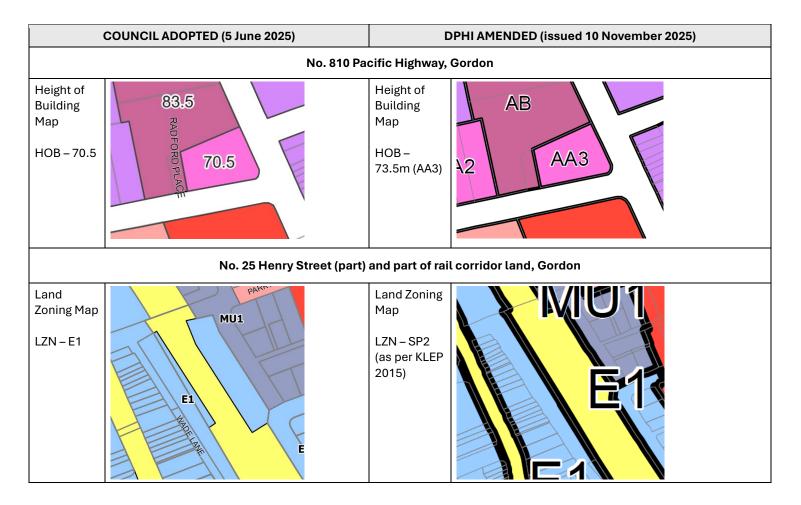
COUNCIL ADOPTED (5 June 2025)			DPHI AMENDED (issued 10 November 2025)	
Council's TOD Alternative			NSW Government Draft LEP Maps	
All Centres				
Council's TOD Alternative applied a boundary to each centre intended to exclude the Low- and Mid- Rise SEPP	Corre	Low- and Mid-Rise Housing Exclusion Map Applied to all TOD Centres	Exclusion Area Exclusion Area Exclusion Area Exclusion Area	

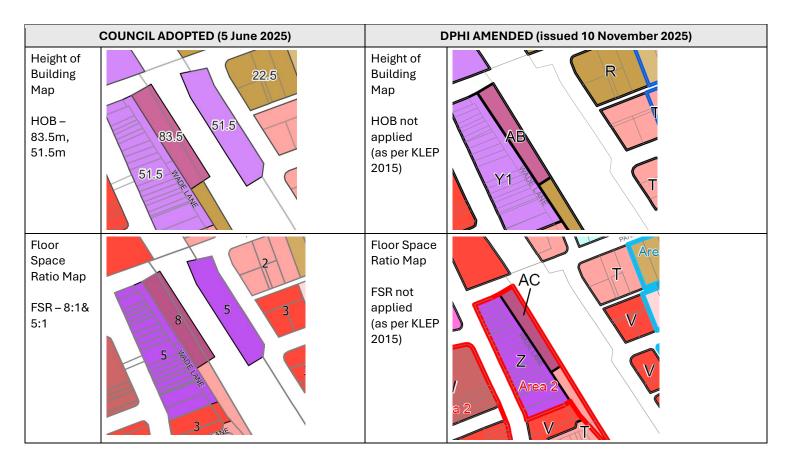
COUNCIL ADOPTED (5 June 2025)		DPHI AMENDED (issued 10 November 2025)		
Council's TOD Alternative		NSW Government Draft LEP Maps		
No. 1-7 Carlotta Avenue, Gordon, and no.1A Carlotta Avenue, Gordon				
Height of Building Map Not Applied (KLEP 2015 applies HOB – 17.5m)	CARCOTTA AVENUE	Height of Building Map Applied HOB – 29m (T3) Area 2 – Clause 4.3 (2C)		
Floor Space Ratio Map Not applied (KLEP 2015 applies FSR 1.3:1)	CARLOTTA AVENUE	Floor Space Ratio Map Applied FSR – 1.8:1 (S2) Area 6 – Clause 4.4 (2G)		



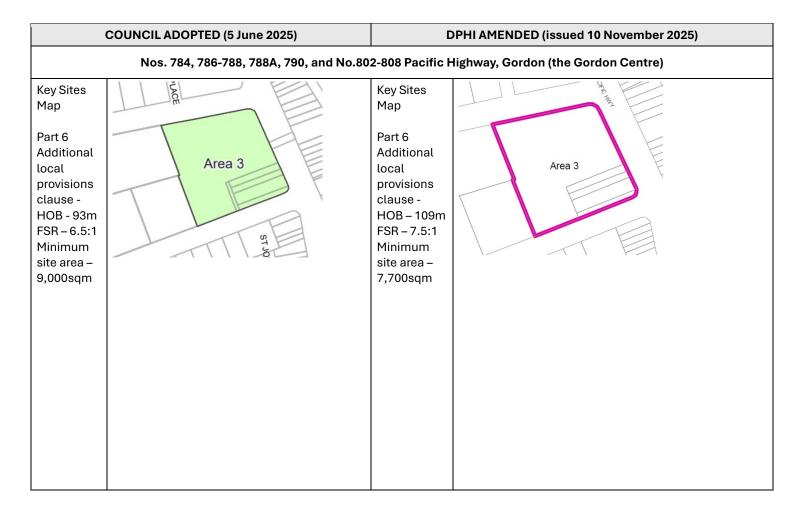


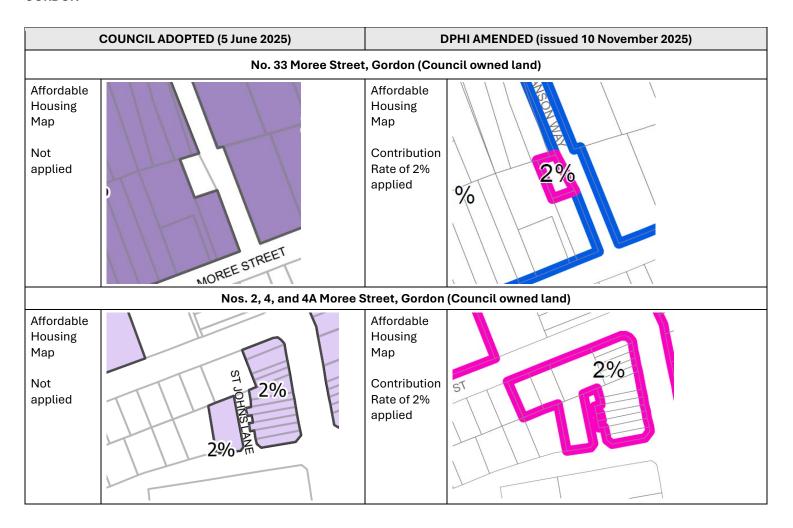


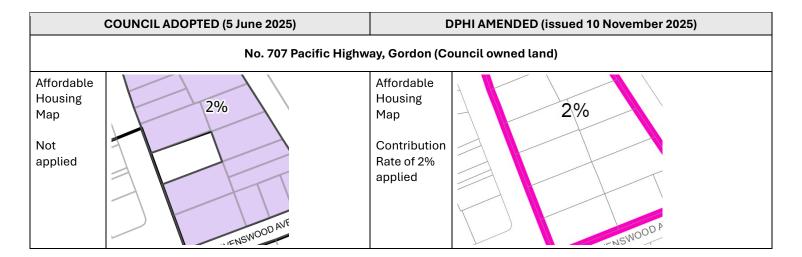




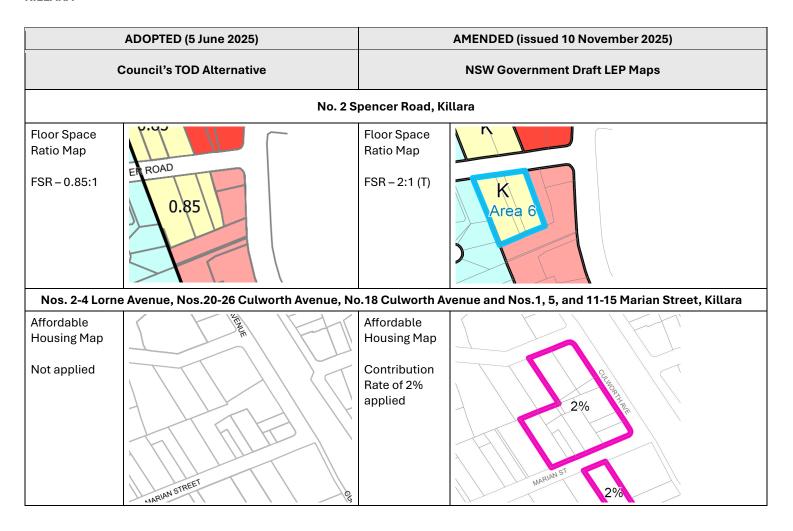








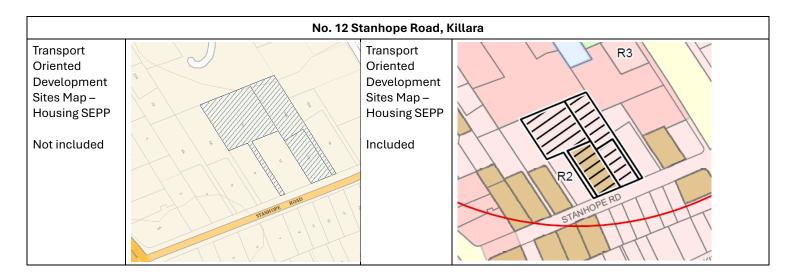
KILLARA



KILLARA

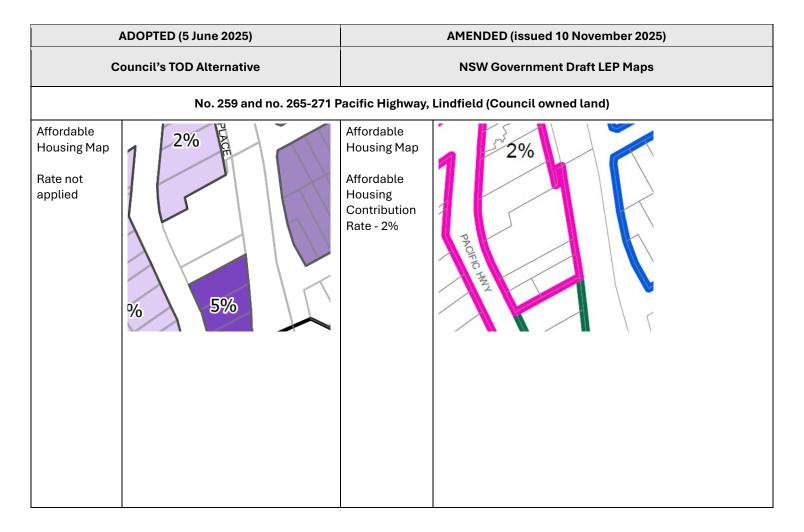


KILLARA

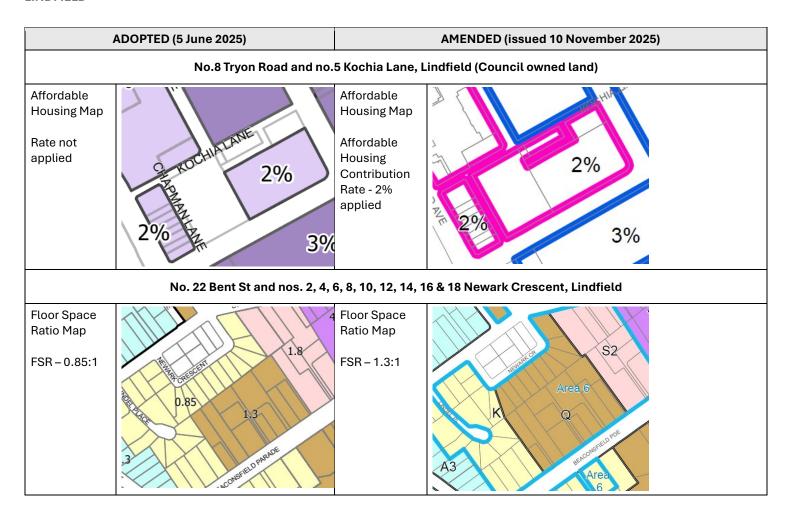


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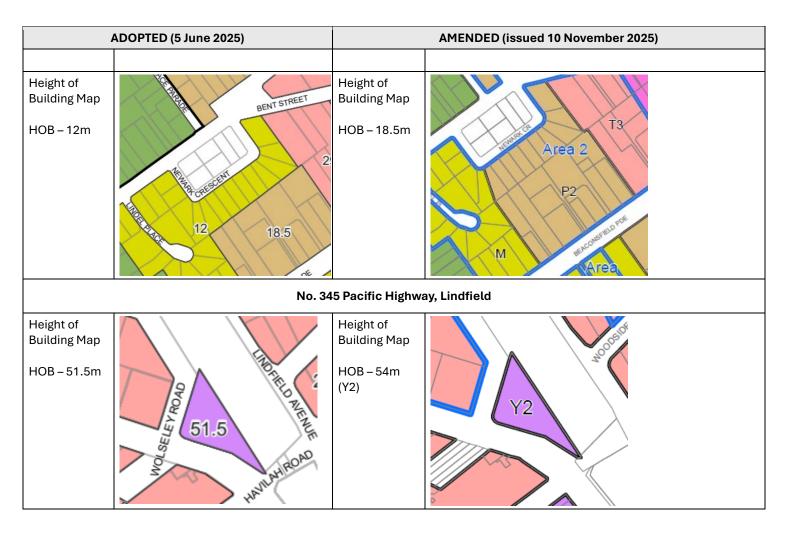
LINDFIELD



LINDFIELD

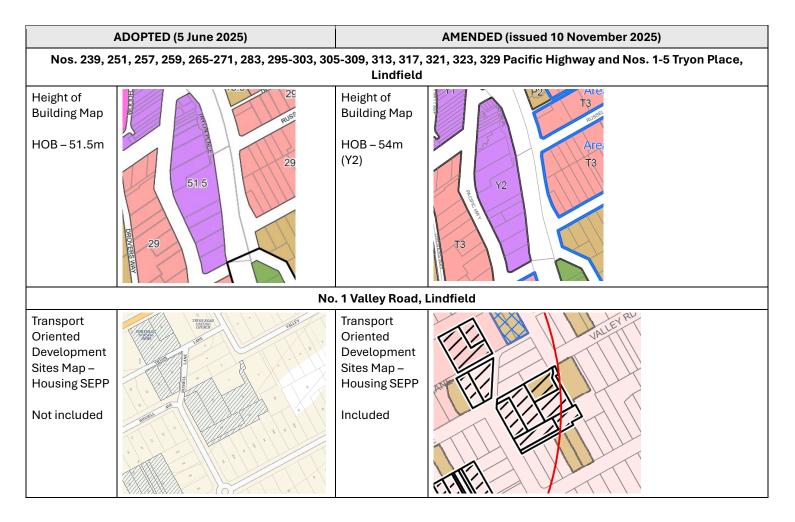


LINDFIELD

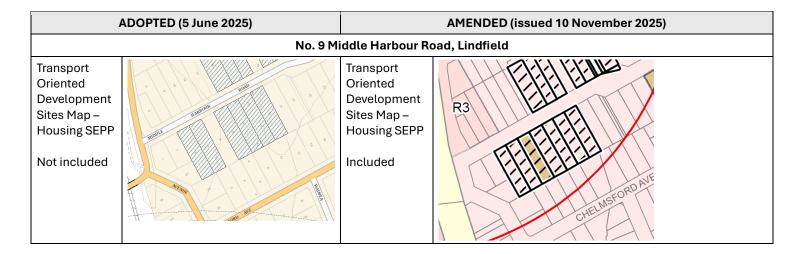


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LINDFIELD



LINDFIELD



ROSEVILLE

ADOPTED (5 June 2025)		AMENDED (issued 10 November 2025)		
Council's TOD Alternative		NSW Government Draft LEP Maps		
No. 5 Oliver Rd and 4 Roseville Ave, Roseville				
Floor Space Ratio Map FSR – Area 6 (refer to clause 4.4 (2G)) – not applied	Olaste 18000 Mill STREE	Floor Space Ratio Map FSR – Area 6 (refer to clause 4.4 (2G)) – applied		
Height of Building Map HOB – Area 2 (refer to clause 4.3 (2C)) – not applied	OTHER CANE	Height of Building Map HOB – Area 2 (refer to clause 4.3 (2C)) – applied R M C C		

ROSEVILLE

